

GRANVILLE COUNTY BOARD OF COMMISSIONERS
RETREAT - February 19 & 23, 2024
Granville County Convention & Expo Center
4185 US Highway 15
Oxford, NC 27565



Monday, February 19, 2024

1. 3:00 p.m. - Call to Order, Invocation & Pledge of Allegiance (p. 1)
2. 3:05 p.m. - Welcome and Comments by Chair Timothy Karan (p. 2)
3. 3:10 p.m. - Comments by County Manager Drew Cummings (p. 3)
4. 3:20 p.m. - Financial and Capital Improvement Plan Update by Davenport Representatives – Ted Cole & Mitch Brigulio, Senior Vice Presidents (p. 4)
5. 4:00 p.m. - Granville Health System and EMS Update – Adam McConnell, CEO, & Jonathan Pernell, Emergency Medical Services Director (p. 21)
6. 4:45 p.m. - Legislative Goals Update – Amber Harris, NCACC Director of Government Relations (p. 22)
7. 5:30 p.m. - Dinner (p. 36)
8. 6:30 p.m. - Updates from Legislators (p. 37)
 - Representative Frank Sossamon
 - Representative Matt Winslow
 - Senator Mary Wills Bode
9. 7:00 p.m. - Fire Department Grant Funding Update by Jason Reavis, Emergency Services Director (p. 38)
10. 7:10 p.m. - Updates from Municipalities (p. 39)
 - Creedmoor Mayor Bobby Wheeler (p. 41)
 - Stem Mayor Casey Dover (p. 49)
 - Stovall Mayor Mike Williford
 - Butner Mayor Linda Jordon (p. 57)
 - Oxford Mayor Guillermo Nurse
11. 8:15 p.m. - Recess (p. 66)



Granville County

104 Belle Street
Oxford, NC 27565
(919) 693-5240

To: Board of Commissioners
From: Debra Weary
Department: Administration
Date: February 19, 2024
Title: **Call to Order, Invocation & Pledge of Allegiance**

PURPOSE:

Chair Timothy Karan will call the meeting to order and call on a commissioner for the invocation and the Pledge of Allegiance.

ACTION TAKEN:



Granville County

104 Belle Street
Oxford, NC 27565
(919) 693-5240

To: Board of Commissioners
From: Debra Weary
Department: Administration
Date: February 19, 2024
Title: **Welcome and Comments by Chair Timothy Karan**

PURPOSE:

Chair Karan will do a welcome and make opening comments.

ACTION TAKEN:



Granville County

104 Belle Street
Oxford, NC 27565
(919) 693-5240

To: Board of Commissioners
From: Debra Weary
Department: Administration
Date: February 19, 2024
Title: **Comments by County Manager Drew Cummings**

PURPOSE:

Granville County Manager Cummings will make comments.

ACTION TAKEN:



Granville County

104 Belle Street
Oxford, NC 27565
(919) 693-5240

To: Board of Commissioners
From: Debra Weary
Department: Administration
Date: February 19, 2024
Title: Financial and Capital Improvement Plan Update

PURPOSE:

Ted Cole and Mitch Brigulio, Senior Vice Presidents from Davenport & Company LLC, will provide a financial and capital improvement plan update.

ACTION TAKEN:

Board Retreat Presentation

Granville County, North Carolina



February 19, 2024



Member NYSE | FINRA | SIPC

Credit Rating Overview and Peer Comparatives



Granville County, NC Credit Ratings

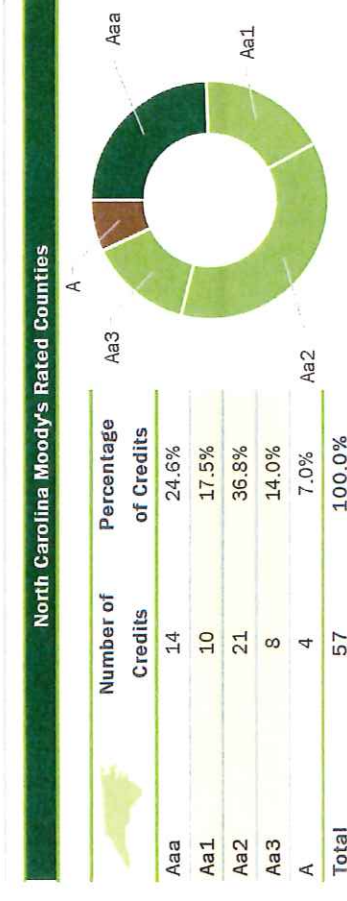
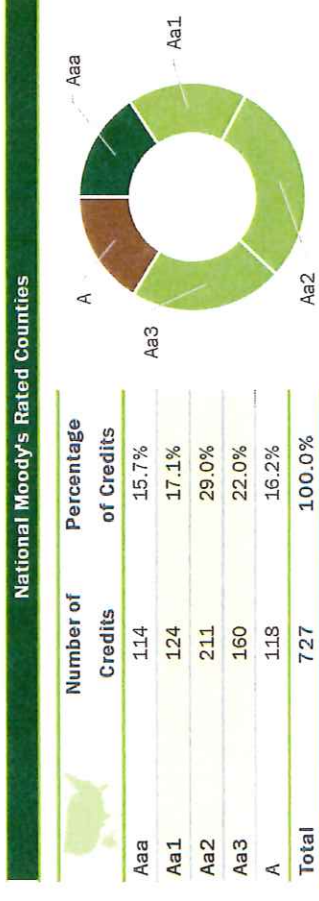
- The County currently has the following ratings:
 - Moody's: **Aa2**
 - Last Annual Issuer Comment Report: 6/14/2023
 - Last Rating Report: 10/9/2018
 - Last Rating Change: Assigned 'Aa2' on 1/18/2013
 - S&P: **AA**
 - Last Rating Report: 10/9/2018
 - Last Review Date: 4/4/2023
 - Last Rating Change: Upgraded to 'AA' on 10/9/2018

Moody's Investors Service	Standard & Poors	Fitch Ratings
Aaa	AAA	AAA
Aa1	AA+	AA+
Aa2	AA	AA
Aa3	AA-	AA-
A1	A+	A+
A2	A	A
A3	A-	A-
Baa1	BBB+	BBB+
Baa2	BBB	BBB
Baa3	BBB-	BBB-
Non Investment Grade		

Note: The data shown in the peer comparatives is from Moody's Municipal Financial Ratio Analysis database. The figures in the chart above are from October 17, 2023. The peer comparison data is derived from FY 2021 figures in most cases.

Peer Comparatives

- The following pages contain peer comparatives based on the below Moody's rating categories as shown below:



NC 'Aaa':	Brunswick, Buncombe, Cabarrus, Durham, Forsyth, Gaston, Guilford, Iredell, Johnston, Mecklenburg, New Hanover, Orange, Union, Wake
NC 'Aa1':	Carteret, Catawba, Chatham, Cumberland, Dare, Davidson, Henderson, Moore, Onslow, Pitt
NC 'Aa2':	Alamance, Burke, Cleveland, Davie, Franklin, Granville, Harnett, Hoke, Lee, Lenoir, Lincoln, Macon, Nash, Pender, Randolph, Rockingham, Rowan, Surry, Watauga, Wayne, Wilson
NC 'Aa3':	Beaufort, Bladen, Columbus, Duplin, Rutherford, Sampson, Warren, Wilkes
NC 'A':	Bertie, Edgecombe, Hertford, Martin



Rating Agency Methodologies

Moody's Rating Methodology

Category	Rating Percentage	Short Term Control	Long Term Control
Economy	30%		✓
Financial Performance	30%	✓	✓
Institutional Framework	10%		✓
Leverage	30%	✓	✓

- On November 2, 2022, Moody's updated its US Local Governments General Obligation Debt methodology and assumptions.
- Under the new methodology, an initial indicative rating is calculated from a weighted average of four key factors.
- 5 defined below the line qualitative adjustments can be made based upon certain factors not included in the quantitative score.
- While the defined notching factors have been reduced, a new category for other considerations will allow for any other factor deemed appropriate by the rating analysts and committee to be considered in the rating outcome.

S&P Rating Methodology

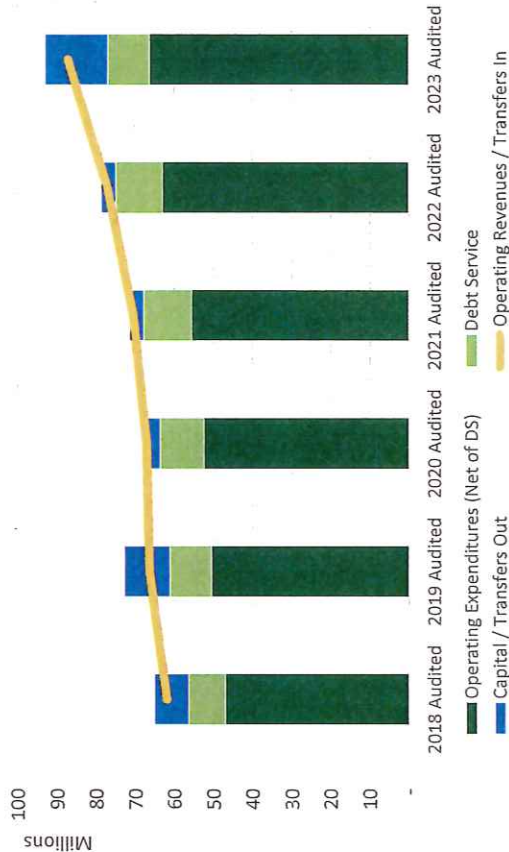
Category	Rating Percentage	Short Term Control	Long Term Control
Institutional Framework	10%		✓
Economy	30%		✓
Management	20%	✓	✓
Budget Flexibility	10%	✓	✓
Budgetary Performance	10%	✓	✓
Liquidity	10%	✓	✓
Debt and Contingent Liabilities	10%	✓	✓

- On September 12, 2013, Standard & Poor's updated its US Local Governments General Obligation Ratings methodology and assumptions.
- Under the new methodology, an initial indicative rating is calculated from a weighted average of seven key factors.
- Up to a one-notch adjustment can be made from the indicative rating based on other qualitative factors not included in the quantitative score.

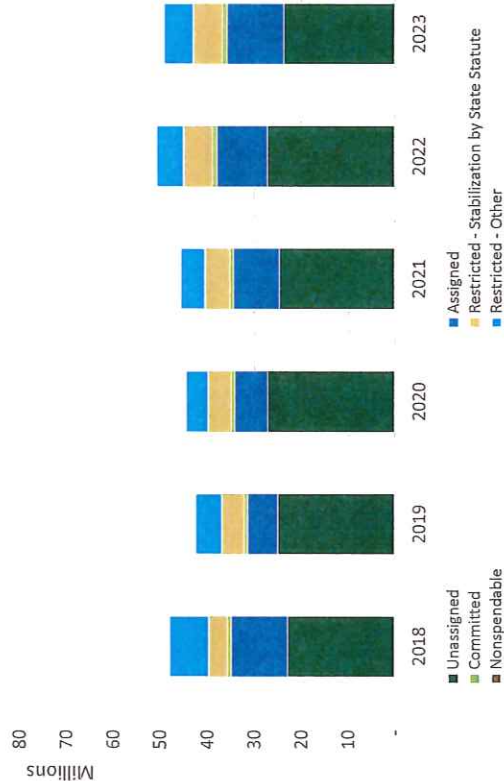
General Fund Financial Performance



General Fund Revenues vs. Expenditures



General Fund Balance



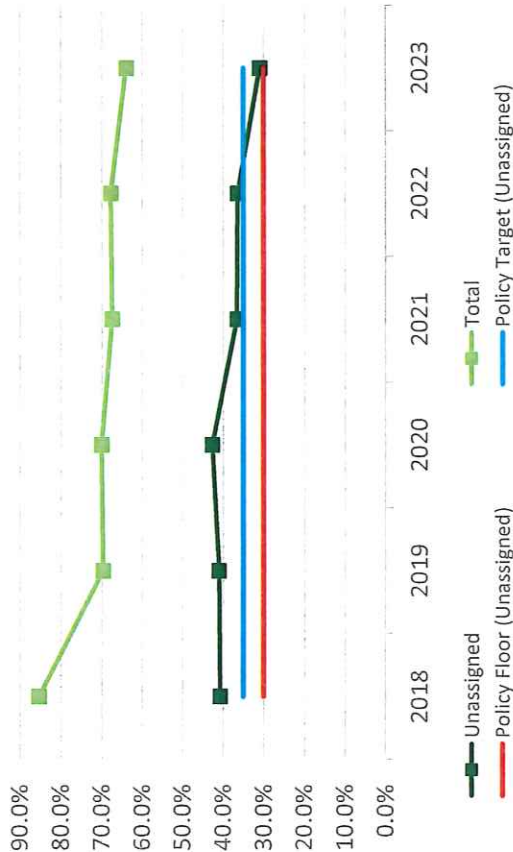
Observations

- Historically, the City's operating revenues have exceeded operating and debt service expenditures, resulting in a structurally balanced budget and annual operating surpluses.
- In FY 2019 and FY 2023, County Capital and Transfers Out exceeded Revenues due to increased transfers out to Capital Project Funds for one time expenditures.
- Overall, the County's General Fund Balance has remained stable in the \$40 million - \$50 million range, while unassigned fund balance has been in compliance with the County's policy as outlined on the following page.

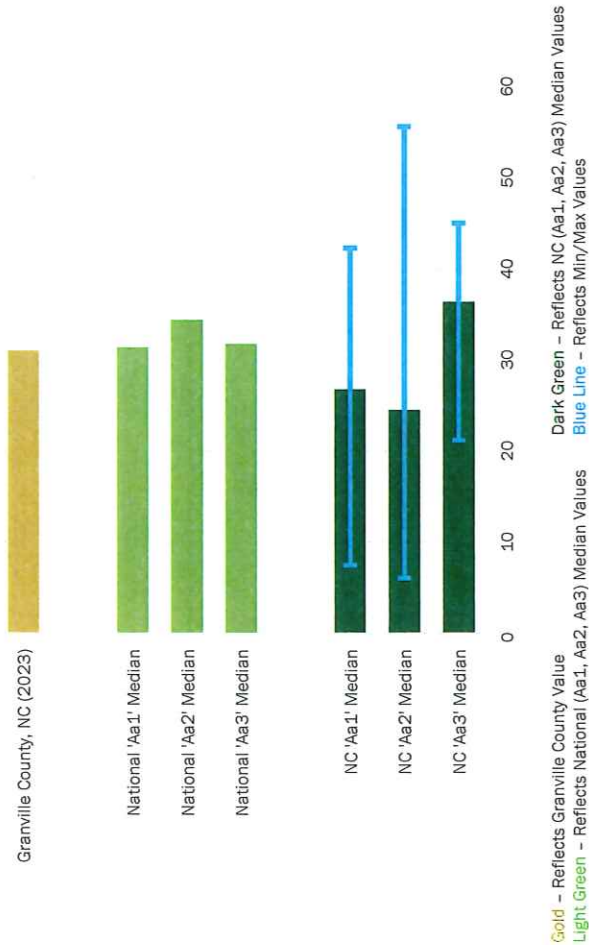
General Fund Balance Performance and Policy



General Fund Balance as a % of Expenditures



Unassigned Fund Balance as a % of Revenue Peer Comparatives



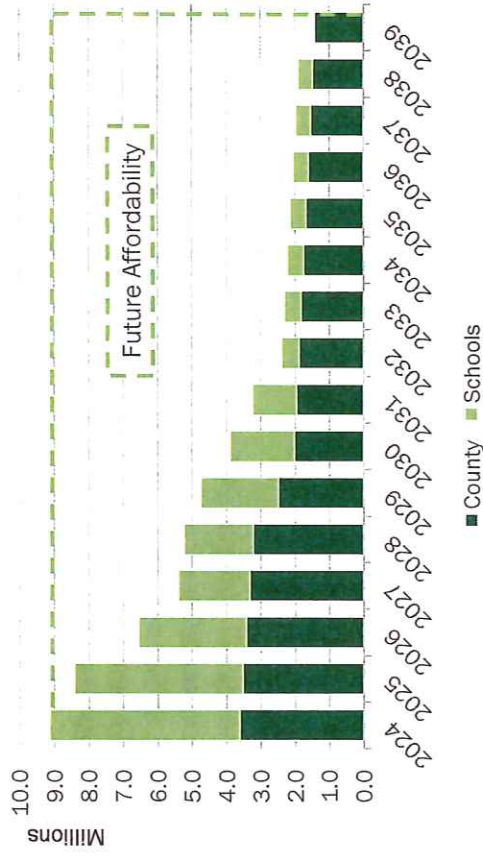
County Policy:

- The County will strive to maintain Unassigned General Fund Balance, as defined by the Governmental Accounting Standards Board, at the close of each fiscal year equal to 35% of General Fund Expenditures. At no time shall the County's Unassigned Fund Balance fall below 30% of General Fund Expenditures.

Existing Tax Supported Debt



Tax Supported Debt Service by Purpose



Par Outstanding - Estimated as of 6/30/2023

Type	Par Amount
County Debt	\$27,878,950
School Debt	\$27,457,050
Total	\$50,336,000

Notes:
 -2010 QSCB shown gross of subsidy. 2010B QSCB principal payments shown represent annual sinking fund deposits and assume no interest earnings.
 -Excludes Hospital debt obligations.

Tax Supported Debt Service

FY	Principal	Interest	Total	10-yr Payout
Total	50,336,000	12,435,564	62,771,564	
2024	7,038,667	2,085,548	9,124,215	79.41%
2025	6,538,667	1,861,750	8,400,417	80.21%
2026	5,024,667	1,512,115	6,536,782	81.57%
2027	4,161,000	1,215,890	5,376,890	84.31%
2028	4,149,000	1,062,840	5,211,840	88.45%
2029	3,811,000	914,583	4,725,583	94.07%
2030	3,100,000	777,086	3,877,086	100.00%
2031	2,558,000	669,778	3,227,778	100.00%
2032	1,795,000	580,744	2,375,744	100.00%
2033	1,795,000	496,745	2,291,745	100.00%
2034	1,795,000	412,746	2,207,746	100.00%
2035	1,795,000	328,747	2,123,747	100.00%
2036	1,795,000	244,748	2,039,748	100.00%
2037	1,795,000	160,749	1,955,749	100.00%
2038	1,795,000	85,437	1,880,437	100.00%
2039	1,390,000	26,063	1,416,063	100.00%

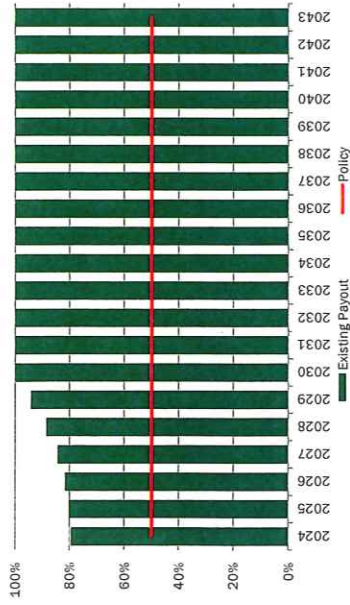
Decline in Existing Debt Service provides future Debt Affordability within existing resources.



Existing Tax Supported Debt Policies

County and School Debt

10 Year Payout



Granville County (2024)

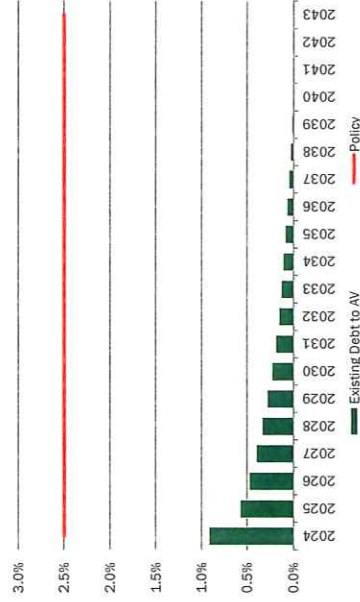
National 'Aa1' Median
National 'Aa2' Median
National 'Aa3' Median

NC 'Aa1' Median
NC 'Aa2' Median
NC 'Aa3' Median

- Existing 10-year Payout Ratio
– FY 2024: **79.41%**

- The County has a policy establishing a minimum 10 Year Payout Ratio of 55.00%.

Debt to Assessed Value



Granville County (2024)

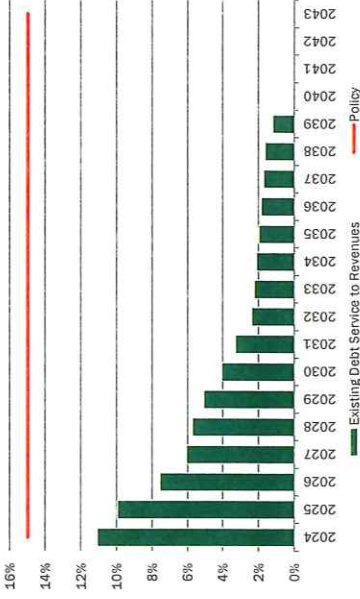
National 'Aa1' Median
National 'Aa2' Median
National 'Aa3' Median

NC 'Aa1' Median
NC 'Aa2' Median
NC 'Aa3' Median

- Existing Debt to Assessed Value
– FY 2024: **0.92%**

- The County has a policy establishing a maximum Debt to Assessed Value ratio of 2.50%.

Debt Service to Revenues



Granville County (2024)

National 'Aa1' Median
National 'Aa2' Median
National 'Aa3' Median

NC 'Aa1' Median
NC 'Aa2' Median
NC 'Aa3' Median

- Existing Debt Service vs. Revenues
– FY 2024: **11.08%**

- The County has a policy establishing a maximum Debt Service to Revenues ratio of 15.00%.

Gold – Reflects Granville County Value
Light Green – Reflects National (Aa1, Aa2, Aa3) Median Values
Dark Green – Reflects NC (Aa1, Aa2, Aa3) Median Values
Blue Line – Reflects Min/Max Values

Note: Ratios based upon FY 24 Budget AV of \$5,499,510,178 and FY 25 Estimated Reval. of \$7,523,967,511. FY24 budgeted governmental revenues equal to \$82,332,604. Both grown at 2.5% annually.

Capital Improvement Plan (“CIP”) Summary



10-Year CIP (FY 2024 – FY 2033)

A	B	C	D
Project	Amount	Funding Years	Funding Source
1 County			
2 Northern Granville Senior Center ¹	3,746,220	FY24-25	Debt/Reserves
3 Hunt Street Property Renovations	9,200,000	FY24-27	Debt Financing
4 Granville County Courthouse	8,800,000	FY27-29	Debt Financing
5 Expo Sewer Line Enhancements	2,500,000	FY28	Debt Financing
6 Granville Athletic Park South ¹	6,675,000	FY27-29	Debt/Reserves
7 County Office Complex	12,217,500	FY28-30	Debt Financing
8 County Emergency Operations Center	5,623,000	FY28-30	Debt Financing
9 Southern Granville Senior Center	7,700,000	FY28-31	Debt Financing
10 DSS Butner / Creedmoor Offices	8,750,000	FY30-33	Debt Financing
11 Granville Vance Health Dept.	10,400,000	FY30-33	Debt Financing
12 Granville Athletic Park (Paving Projects) ¹	369,000	FY24-26	Reserves
13 Facility Demolition	935,000	FY27-28	Pay-Go Funding
14 Solid Waste Convenience Site	735,000	FY27-28	Pay-Go Funding
15 Total County	77,650,720		
16			
17 School			
18 Hawley Middle School (Local Match) ²	2,600,000	FY27	Pay-Go/Grant
19 Category 1 School Pay-Go (CIP)	20,951,560	FY24-33	Pay-Go Funding
20 Category 2&3 School Pay-Go (CIP)	4,855,973	FY24-33	Pay-Go Funding
21 Total School	28,407,533		
22			
23 Grand Total CIP	106,058,253		

¹\$1,000,000 of Assigned GF Balance is dedicated to the Northern Granville Senior Center and \$2,200,000 of Assigned GF Balance for Recreation is applied to the Granville Athletic Park Projects.

²Hawley Middle assumes the County is awarded a NBPSCF Grant in which there will be a 5% local match requirement. Current figure reflects the 5% County match based on a \$52,000,000 total project cost.

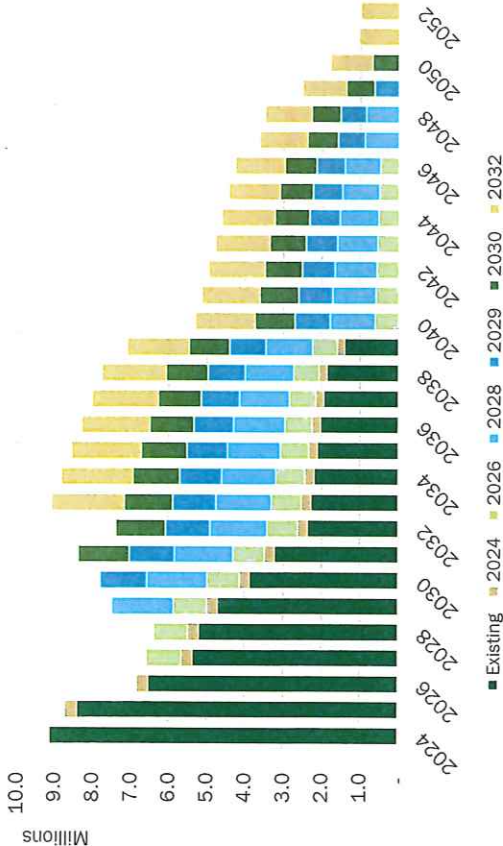
Observations

- The current Draft CIP totals approximately \$106.1 million and is assumed to be funded by:
 - Debt Financing: \$72.8 million
 - Pay-Go Funding: \$30.1 million
 - Restricted Reserves: \$3.2 million
- The County is projected to remain in compliance with all Debt Policies under the current funding plan.
- The existing resources dedicated to School Capital are projected to be sufficient to fund the School CIP projects under current assumptions.
- The County CIP is expected to require additional resources to fund the proposed projects.
 - The equivalent of **1 penny** from the FY 25 Budget Revaluation would generate sufficient revenue, with limited contingency through and beyond the 10-year CIP horizon.
 - The equivalent of **2 pennies** from the FY 25 Budget Revaluation would provide approximately \$10 million of contingency during the current CIP period and/or future capital funding affordability.

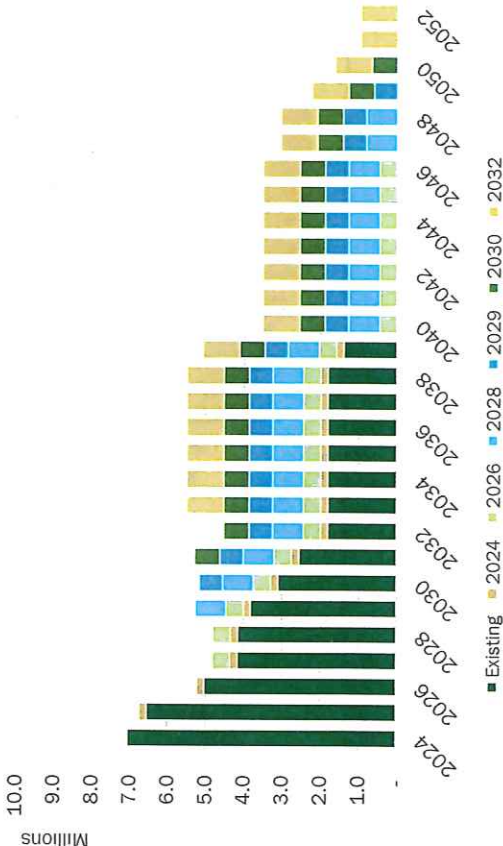
Existing and Proposed Debt Service



Existing and Proposed Debt Service



Existing and Proposed Principal



Financing Assumptions

- Financing Assumptions:
- Interest Rate: 5.00%
- Term: 20 Years
- Amortization: Level Principal
- First Principal: FY After Issuance
- First Interest: FY After Issuance

Debt Issued

FY	County	School	Total
2024	2,746,220	-	2,746,220
2025	-	-	-
2026	9,200,000	-	9,200,000
2027	-	-	-
2028	16,144,000	-	16,144,000
2029	12,217,500	-	12,217,500
2030	13,323,000	-	13,323,000
2031	-	-	-
2032	19,150,000	-	19,150,000
Total	72,780,720	-	72,780,720

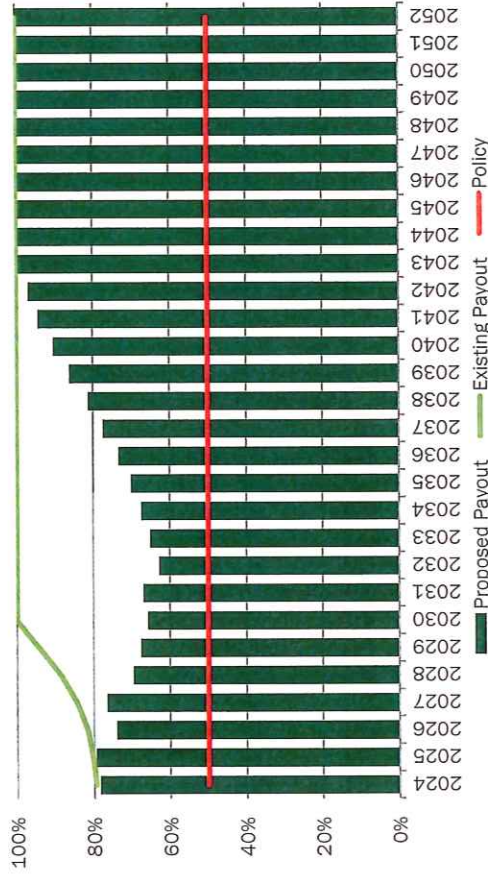
Debt Service

Total	110,990,598	-	110,990,598
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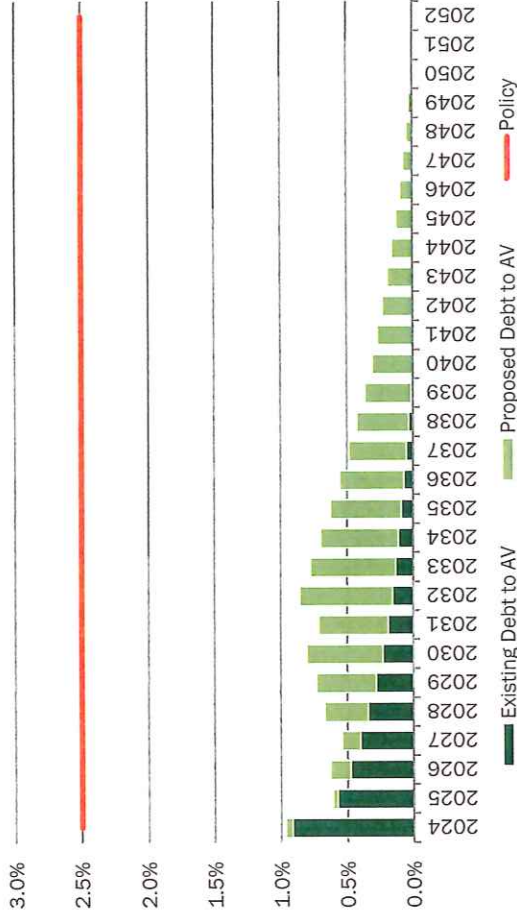
Existing and Proposed: Key Debt Ratios



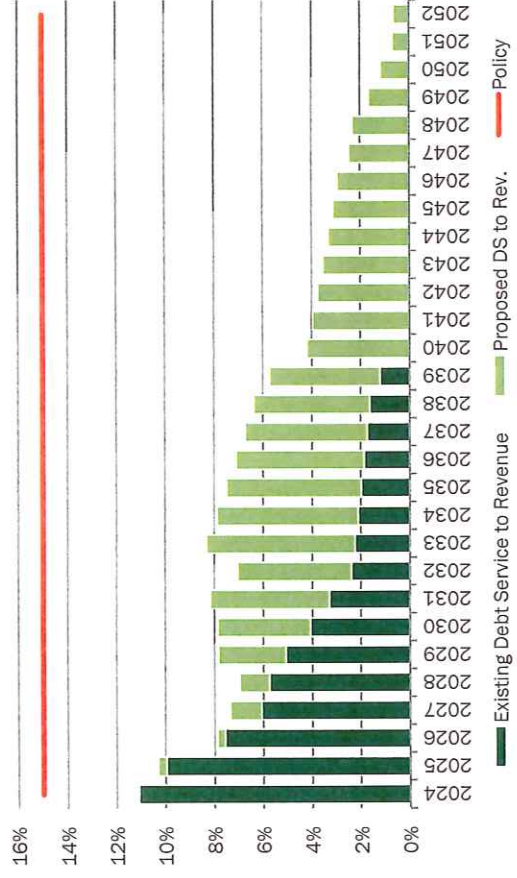
10-Year Payout



Debt to Assessed Value



Debt Service to Revenues



Debt Affordability Analysis

Existing and Proposed Debt Service | Schools



A	B	C	D	E			F	G	Revenue Available for DS						O	P
Fiscal Year	Existing School Debt Service	Proposed Debt Service	CIP Pay-Go Cash	Category 1 Programmed Capital Outlay	Category 2&3 Programmed Capital Outlay	Total Requirements	County Appropriation	Article 40 Sales Tax Revenue (30%)	Article 42 Sales Tax Revenue (60%)	Lottery Proceeds	Repair & Renovation Lottery Proceeds	QSCB Subsidy	Total Revenues Available	Annual Surplus/ (Deficit)	Cumulative School Capital Reserve Balance	
2023														(N - G)		
2024	\$ 5,510,677	\$ -	\$ -	\$ 1,153,104	\$ 423,589	\$ 7,087,370	\$ 2,439,910	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	\$ 86,460	\$ 7,087,370	\$ 0	\$ 1,743,327	
2025	\$ 4,876,039	-	-	\$ 1,563,703	\$ 436,297	\$ 6,876,039	\$ 2,266,656	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	\$ 86,460	\$ 6,914,116	\$ 38,077	\$ 1,781,404	
2026	\$ 3,123,058	-	-	\$ 2,050,614	\$ 449,386	\$ 6,032,058	\$ 2,266,656	\$ 1,641,000	\$ 1,920,000	\$ 500,000	-	\$ 43,230	\$ 6,370,886	\$ 747,828	\$ 2,529,232	
2027	\$ 2,063,602	-	\$ 2,600,000	\$ 2,112,133	\$ 462,867	\$ 7,238,602	\$ 719,155	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,780,155	\$ (2,458,447)	\$ 70,786	
2028	\$ 2,002,696	-	-	\$ 2,175,497	\$ 476,753	\$ 4,654,946	\$ 719,155	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,780,155	\$ 125,210	\$ 195,995	
2029	\$ 2,244,334	-	-	\$ 2,240,762	\$ 491,056	\$ 4,976,152	\$ 719,155	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,780,155	\$ (195,995)	\$ 0	
2030	\$ 1,861,586	-	-	\$ 2,307,985	\$ 505,787	\$ 4,675,358	\$ 614,358	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,675,358	\$ 0	\$ 0	
2031	\$ 1,281,778	-	-	\$ 2,377,224	\$ 520,961	\$ 4,179,963	\$ 118,963	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,179,963	\$ 0	\$ 0	
2032	\$ 499,244	-	-	\$ 2,448,541	\$ 536,590	\$ 3,484,374	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 576,626	\$ 576,626	
2033	\$ 484,745	-	-	\$ 2,521,997	\$ 552,688	\$ 3,559,429	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 501,571	\$ 1,078,197	
2034	\$ 470,246	-	-	\$ 2,591,997	\$ 562,688	\$ 3,544,930	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 516,070	\$ 1,594,267	
2035	\$ 455,747	-	-	\$ 2,521,997	\$ 552,688	\$ 3,530,431	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 530,569	\$ 2,124,835	
2036	\$ 441,248	-	-	\$ 2,591,997	\$ 562,688	\$ 3,515,932	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 545,068	\$ 2,669,903	
2037	\$ 426,749	-	-	\$ 2,521,997	\$ 552,688	\$ 3,501,433	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 559,567	\$ 3,229,470	
2038	\$ 412,250	-	-	\$ 2,591,997	\$ 562,688	\$ 3,486,934	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 574,066	\$ 3,803,536	
2039	-	-	-	\$ 2,521,997	\$ 552,688	\$ 3,074,685	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 986,315	\$ 4,789,851	
2040	-	-	-	\$ 2,591,997	\$ 562,688	\$ 3,074,685	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 986,315	\$ 5,776,167	
2041	-	-	-	\$ 2,521,997	\$ 552,688	\$ 3,074,685	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 986,315	\$ 6,762,482	
2042	-	-	-	\$ 2,591,997	\$ 562,688	\$ 3,074,685	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 986,315	\$ 7,748,797	
2043	-	-	-	\$ 2,521,997	\$ 552,688	\$ 3,074,685	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 986,315	\$ 8,735,113	
2044	-	-	-	\$ 2,591,997	\$ 562,688	\$ 3,074,685	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 986,315	\$ 9,721,428	
2045	-	-	-	\$ 2,521,997	\$ 552,688	\$ 3,074,685	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 986,315	\$ 10,707,743	
2046	-	-	-	\$ 2,591,997	\$ 562,688	\$ 3,074,685	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 986,315	\$ 11,694,059	
2047	-	-	-	\$ 2,521,997	\$ 552,688	\$ 3,074,685	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 986,315	\$ 12,680,374	
2048	-	-	-	\$ 2,591,997	\$ 562,688	\$ 3,074,685	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 986,315	\$ 13,666,689	
2049	-	-	-	\$ 2,521,997	\$ 552,688	\$ 3,074,685	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 986,315	\$ 14,653,005	
2050	-	-	-	\$ 2,591,997	\$ 562,688	\$ 3,074,685	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 986,315	\$ 15,639,320	
2051	-	-	-	\$ 2,521,997	\$ 552,688	\$ 3,074,685	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 986,315	\$ 16,625,635	
2052	-	-	-	\$ 2,591,997	\$ 562,688	\$ 3,074,685	-	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 500,000	-	\$ 4,061,000	\$ 986,315	\$ 17,611,951	
2053	\$ 26,153,995	\$ -	\$ 2,600,000	\$ 2,521,997	\$ 552,688	\$ 3,074,685	\$ 9,864,010	\$ 1,641,000	\$ 1,920,000	\$ 500,000	\$ 1,000,000	\$ 216,150	\$ 4,061,000	\$ 986,315	\$ 18,598,266	

Note 1: Per the FY 2024 Budget, funding requested for Category 1 Capital was equal to \$1,153,104. FY 2025 is assumed to increase by \$410,599 resulting in School Pay-Go Capital Funding (Category 1, 2 & 3) of \$2 million. FY 2026 is assumed to increase by an additional \$486,911, resulting in total School Pay-Go Capital Funding (Category 1, 2 & 3) of \$2.5 million. Future years are assumed to grow at an inflationary rate of 3.00% annually through the CIP period (FY 2033) and remain level thereafter.

Note 2: FY 2024 amount for the School Pay-Go Capital Outlay (Category 2 & 3) is per the FY 2024 Budget. Future years are assumed to grow at an inflationary rate of 3.00% annually through the CIP period (FY 2033) and remain level thereafter.

Note 3: Restricted Sales Tax & Lottery proceeds are used to fund Category 1 Pay-Go and Debt Service, any shortfall is appropriated from Local Funds. An Existing Debt Service deficit, the amount of local funds required decreases as well.

Note 4: Article 40 Sales Tax Revenue equal to 30% of the Budgeted Article 40 Sales Tax of \$5,470,000. Article 42 Sales Tax Revenue equal to 60% of the Budgeted Article 42 Sales Tax of \$3,200,000. Lottery Proceeds equal to County Budgeted Lottery in FY 2024 of \$500,000. All revenues assumed to remain level in future years, and are used to pay Category 1 Capital and School Debt Service.

Note 5: QSGG Subsidy is shown at 93.8% of subsidy value.

Note 6: Repair & Renovation Lottery Proceeds assumed to be \$500,000 through FY 2025 (Future distributions subject to State Appropriation and are excluded from this analysis). Restricted for School Capital and Debt Service.

Note 7: School Capital Reserve Fund Balance equal to \$1,000,000 from the School Repair Project Fund and the Unallocated Repair and Renovations Lottery Fund Balance of \$743,327 as of 6/30/2023 (does not include regular lottery Unallocated Balance).

Note 8: Value of a penny in FY 2024 equal to \$548,749, per the FY 2024 Budget. Value of a penny in FY 2025 calculated using the estimated assessed value of \$7,523,967,511, and a collection rate of 98.54%. Assumed to grow at 2.50% in future years.

■ Future Affordability: Next year of additional Capital Funding is equal to \$576,626 of pay-go in FY 2032, or \$5,430,000 of debt issued in FY 2031 (assuming 20-year level principal).



Debt Affordability Analysis

Existing and Proposed Debt Service | County (1¢ Equivalent Additional Revenue)

A	B	C				D	E	F	G	H				I	J	K	L		M	N	O		P	Q
		Existing County Debt Service	Proposed County Debt Service	CIP Pay-Go Cash	CIP Operating Impact					Total Requirements	Base Line DS Budget	Recovered School Capital Appropriation	DSS Reimbursement				Other Revenues Available	Total Revenues Available			Annual Surplus/ (Deficit)	Cumulative County Capital Reserve		
Fiscal Year																								
2023		\$ 3,613,538	\$ -	\$ -	\$ -	\$ 3,613,538	\$ 3,613,538	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
2024		3,524,376	274,622	-	-	3,798,998	3,613,538	173,254	-	-	-	-	-	-	-	-	741,412	729,206	729,206	729,206	729,206	729,206	729,206	729,206
2025		3,413,723	267,756	-	-	3,681,480	3,613,538	173,254	-	-	-	-	-	-	-	-	1,053,112	865,259	1,594,455	1,594,455	1,594,455	1,594,455	1,594,455	1,594,455
2026		3,313,288	1,180,891	575,000	-	5,069,179	3,613,538	1,720,754	-	-	-	-	-	-	-	-	2,651,114	1,044,059	2,638,524	2,638,524	2,638,524	2,638,524	2,638,524	2,638,524
2027		3,209,145	1,151,025	1,095,000	-	5,455,170	3,613,538	1,720,754	-	-	-	-	-	-	-	-	5,334,292	798,419	3,316,066	3,316,066	3,316,066	3,316,066	3,316,066	3,316,066
2028		2,481,249	2,735,560	-	-	5,216,809	3,613,538	1,720,753	-	-	-	-	-	-	-	-	5,334,291	935,862	4,351,928	4,351,928	4,351,928	4,351,928	4,351,928	4,351,928
2029		2,015,500	3,887,084	-	-	5,902,584	3,613,538	1,825,551	-	-	-	-	-	-	-	-	5,439,090	838,839	4,627,272	4,627,272	4,627,272	4,627,272	4,627,272	4,627,272
2030		1,946,000	5,118,615	-	-	7,064,615	3,613,538	2,320,846	-	-	-	-	-	-	-	-	5,934,484	859,810	4,356,952	4,356,952	4,356,952	4,356,952	4,356,952	4,356,952
2031		1,876,500	4,984,538	-	-	6,861,038	3,613,538	2,439,910	97,222	-	-	-	-	-	-	-	6,150,670	881,306	4,527,889	4,527,889	4,527,889	4,527,889	4,527,889	4,527,889
2032		1,807,000	6,765,461	-	-	8,572,461	3,613,538	2,439,910	315,972	-	-	-	-	-	-	-	6,369,420	903,338	3,228,186	3,228,186	3,228,186	3,228,186	3,228,186	3,228,186
2033		1,737,500	6,983,510	-	-	8,721,010	3,613,538	2,439,910	305,035	-	-	-	-	-	-	-	6,358,482	925,922	2,191,581	2,191,581	2,191,581	2,191,581	2,191,581	2,191,581
2034		1,668,000	6,401,558	-	-	8,069,558	3,613,538	2,439,910	284,097	-	-	-	-	-	-	-	6,347,545	949,070	1,416,638	1,416,638	1,416,638	1,416,638	1,416,638	1,416,638
2035		1,598,500	6,219,606	-	-	7,818,106	3,613,538	2,439,910	283,160	-	-	-	-	-	-	-	6,336,607	972,796	909,936	909,936	909,936	909,936	909,936	909,936
2036		1,529,000	6,037,654	-	-	7,566,654	3,613,538	2,439,910	272,222	-	-	-	-	-	-	-	6,325,670	997,116	665,088	665,088	665,088	665,088	665,088	665,088
2037		1,468,188	5,855,702	-	-	7,323,890	3,613,538	2,439,910	261,285	-	-	-	-	-	-	-	6,314,732	1,022,044	1,287	1,287	1,287	1,287	1,287	1,287
2038		1,416,063	5,673,751	-	-	7,089,813	3,613,538	2,439,910	250,347	-	-	-	-	-	-	-	6,303,795	1,047,595	261,577	261,577	261,577	261,577	261,577	261,577
2039		-	5,491,799	-	-	5,491,799	3,613,538	2,439,910	239,410	-	-	-	-	-	-	-	6,292,857	1,073,785	1,874,844	1,874,844	1,874,844	1,874,844	1,874,844	1,874,844
2040		-	5,309,847	-	-	5,309,847	3,613,538	2,439,910	228,472	-	-	-	-	-	-	-	6,281,920	1,100,630	2,072,703	2,072,703	2,072,703	2,072,703	2,072,703	2,072,703
2041		-	5,127,895	-	-	5,127,895	3,613,538	2,439,910	217,535	-	-	-	-	-	-	-	6,270,982	1,128,146	2,271,233	2,271,233	2,271,233	2,271,233	2,271,233	2,271,233
2042		-	4,945,943	-	-	4,945,943	3,613,538	2,439,910	206,597	-	-	-	-	-	-	-	6,260,045	1,156,349	2,470,451	2,470,451	2,470,451	2,470,451	2,470,451	2,470,451
2043		-	4,763,992	-	-	4,763,992	3,613,538	2,439,910	195,660	-	-	-	-	-	-	-	6,249,107	1,185,258	2,670,374	2,670,374	2,670,374	2,670,374	2,670,374	2,670,374
2044		-	4,444,729	-	-	4,444,729	3,613,538	2,439,910	184,722	-	-	-	-	-	-	-	6,238,170	1,214,889	3,008,331	3,008,331	3,008,331	3,008,331	3,008,331	3,008,331
2045		-	4,269,643	-	-	4,269,643	3,613,538	2,439,910	173,785	-	-	-	-	-	-	-	6,227,332	1,245,262	3,202,852	3,202,852	3,202,852	3,202,852	3,202,852	3,202,852
2046		-	3,634,556	-	-	3,634,556	3,613,538	2,439,910	162,847	-	-	-	-	-	-	-	6,216,295	1,276,393	3,858,132	3,858,132	3,858,132	3,858,132	3,858,132	3,858,132
2047		-	3,482,470	-	-	3,482,470	3,613,538	2,439,910	151,910	-	-	-	-	-	-	-	6,205,357	1,308,303	4,031,191	4,031,191	4,031,191	4,031,191	4,031,191	4,031,191
2048		-	2,523,184	-	-	2,523,184	3,613,538	2,439,910	140,972	-	-	-	-	-	-	-	6,194,420	1,341,011	5,012,247	5,012,247	5,012,247	5,012,247	5,012,247	5,012,247
2049		-	1,800,583	-	-	1,800,583	3,613,538	2,439,910	130,035	-	-	-	-	-	-	-	6,183,482	1,374,536	5,757,436	5,757,436	5,757,436	5,757,436	5,757,436	5,757,436
2050		-	1,053,250	-	-	1,053,250	3,613,538	2,439,910	119,097	-	-	-	-	-	-	-	6,172,545	1,408,899	6,528,194	6,528,194	6,528,194	6,528,194	6,528,194	6,528,194
2051		-	1,005,375	-	-	1,005,375	3,613,538	2,439,910	108,160	-	-	-	-	-	-	-	6,161,607	1,444,122	7,600,354	7,600,354	7,600,354	7,600,354	7,600,354	7,600,354
2052		-	-	-	-	-	3,613,538	2,439,910	97,222	-	-	-	-	-	-	-	6,150,670	1,480,225	8,630,895	8,630,895	8,630,895	8,630,895	8,630,895	8,630,895
2053		-	-	-	-	-	3,613,538	2,439,910	97,222	-	-	-	-	-	-	-	6,150,670	1,480,225	9,111,120	9,111,120	9,111,120	9,111,120	9,111,120	9,111,120
Totals		\$ 36,617,569	\$ 110,990,598	\$ 1,670,000	\$ -	\$ 149,278,167	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

Note 1: Base Line DS Budget equal to Debt Service in FY 2024. Assumed to remain level in future years.
Note 2: Reallocated County Appropriation to Schools equal to reduction of required County Appropriation for School Debt Service and Capital.
Note 3: DSS Reimbursement linked to the future DSS Turner financing estimated to occur in FY 2032. Assumes the County will be reimbursed for 50% of depreciation with an expected life of 45 years and 50% of interest expense through the life of the loan. Additional revenues may be available from existing budget resources currently utilized for DSS Lease payments.
Note 4: Value of a penny in FY 2024 equal to \$548,749, per the FY 2024 Budget. Value of a penny in FY 2025 calculated using the estimated assessed value of \$7,523,967,511 and a collection rate of 98.54%. Assumed to grow at 2.50% in future years.

■ Future Affordability: The County could cash fund \$666,068 of projects prior to FY 2033. Additional Debt Affordability would be limited and likely require additional revenues.

Debt Affordability Analysis

Existing and Proposed Debt Service | County (2¢ Equivalent Additional Revenue)



A	B	C	D	E	F	G	H	I	J	K	L	M	N	O	P	Q
Fiscal Year	Existing County Debt Service	Proposed County Debt Service	Capital Funding Requirements			Total Requirements	Base Line DS Budget	Recovered School Capital Appropriation	Revenue Available for DS			Cumulative County Capital Reserve	Equivalent Tax Impact	Additional Revenue	Adj. Surplus/ (Deficit)	Adj. Cumulative County Capital Reserve
			CIP Pay-Go Cash	CIP Operating Impact					DSS Reimbursement	Other Revenues Available	Total Revenues Available					
2023	\$ 3,613,538	\$ -	\$ -	\$ -	\$ 3,613,538	\$ 3,613,538	\$ -	\$ -	\$ -	\$ 3,613,538	\$ 0	\$ 0			\$ 0	0
2024	3,524,376	274,622	-	-	3,798,998	3,613,538	173,254	-	-	3,786,792	(12,200)	(12,200)	2,004	1,482,824	1,470,617	1,470,617
2025	3,413,723	267,756	-	-	3,681,480	3,613,538	173,254	-	-	3,786,792	105,312	93,106		1,519,894	1,625,206	3,095,824
2026	3,313,288	1,180,891	575,000	-	5,069,179	3,613,538	1,720,754	-	-	5,334,292	265,114	358,220		1,557,891	1,823,005	4,918,829
2027	3,209,145	1,151,025	1,095,000	-	5,455,170	3,613,538	1,720,754	-	-	5,334,292	(120,818)	237,342		1,596,839	1,475,961	6,394,789
2028	2,481,249	2,735,560	-	-	5,216,809	3,613,538	1,720,753	-	-	5,334,291	117,482	354,824		1,636,760	1,754,242	8,149,031
2029	2,015,500	3,887,084	-	-	5,902,584	3,613,538	1,825,551	-	-	5,439,090	(463,495)	(108,671)		1,677,679	1,214,184	9,363,215
2030	1,946,000	5,118,615	-	-	7,064,615	3,613,538	2,320,946	-	-	5,934,484	(1,130,131)	(1,238,802)		1,719,621	589,490	9,952,705
2031	1,876,500	4,984,538	-	-	6,861,038	3,613,538	2,439,910	97,222	-	6,150,670	(710,368)	(1,949,170)		1,762,611	1,052,243	11,004,948
2032	1,807,000	6,765,461	-	-	8,572,461	3,613,538	2,439,910	315,972	-	6,369,420	(2,203,041)	(4,152,211)		1,806,676	(398,365)	10,606,583
2033	1,737,500	6,583,510	-	-	8,321,010	3,613,538	2,439,910	305,035	-	6,358,482	(1,962,527)	(6,114,738)		1,851,843	1,851,843	10,497,900
2034	1,668,000	6,401,568	-	-	8,069,568	3,613,538	2,439,910	294,097	-	6,347,545	(1,722,013)	(7,836,751)		1,898,139	176,127	10,674,026
2035	1,598,500	6,219,606	-	-	7,818,106	3,613,538	2,439,910	283,160	-	6,336,607	(1,481,499)	(9,318,250)		1,945,593	464,094	11,138,121
2036	1,529,000	6,037,654	-	-	7,566,654	3,613,538	2,439,910	272,222	-	6,325,670	(1,240,984)	(10,559,234)		1,994,233	753,249	11,891,369
2037	1,468,488	5,855,702	-	-	7,324,190	3,613,538	2,439,910	261,285	-	6,314,732	(1,009,157)	(11,568,391)		2,044,089	1,034,931	12,926,300
2038	1,416,063	5,673,751	-	-	7,089,813	3,613,538	2,439,910	250,347	-	6,303,795	(786,018)	(12,354,409)		2,095,191	1,309,173	14,236,473
2039	-	5,491,799	-	-	5,491,799	3,613,538	2,439,910	239,410	-	6,292,857	801,059	(11,553,351)		2,147,571	2,948,629	17,184,102
2040	-	5,309,847	-	-	5,309,847	3,613,538	2,439,910	228,472	-	6,281,920	972,073	(10,581,278)		2,201,260	3,173,333	20,357,435
2041	-	5,127,895	-	-	5,127,895	3,613,538	2,439,910	217,535	-	6,270,982	1,143,087	(9,438,191)		2,256,291	3,399,379	23,756,814
2042	-	4,945,943	-	-	4,945,943	3,613,538	2,439,910	206,597	-	6,260,045	1,314,102	(8,124,089)		2,312,699	3,626,800	27,383,614
2043	-	4,763,992	-	-	4,763,992	3,613,538	2,439,910	195,660	-	6,249,107	1,485,116	(6,638,973)		2,370,516	3,895,632	31,239,246
2044	-	4,582,040	-	-	4,582,040	3,613,538	2,439,910	184,722	-	6,238,170	1,793,441	(4,845,532)		2,429,779	4,223,220	35,462,466
2045	-	4,400,088	-	-	4,400,088	3,613,538	2,439,910	173,785	-	6,227,332	1,957,590	(2,887,942)		2,448,113	4,448,113	39,910,580
2046	-	4,218,136	-	-	4,218,136	3,613,538	2,439,910	162,847	-	6,216,295	2,181,739	(806,203)		2,532,787	5,134,525	45,045,105
2047	-	4,036,184	-	-	4,036,184	3,613,538	2,439,910	151,910	-	6,205,357	2,722,887	2,416,684		2,616,606	5,339,494	50,384,599
2048	-	3,854,232	-	-	3,854,232	3,613,538	2,439,910	140,972	-	6,194,420	3,071,236	6,087,920		2,682,021	6,353,258	56,737,856
2049	-	3,672,280	-	-	3,672,280	3,613,538	2,439,910	130,035	-	6,183,482	4,382,900	10,470,820		2,749,072	7,131,972	63,869,828
2050	-	3,490,328	-	-	3,490,328	3,613,538	2,439,910	119,097	-	6,172,545	5,119,295	15,590,115		2,817,799	7,937,094	71,806,921
2051	-	3,308,376	-	-	3,308,376	3,613,538	2,439,910	108,160	-	6,161,607	5,156,232	20,746,348		2,886,244	8,844,476	79,651,397
2052	-	3,126,424	-	-	3,126,424	3,613,538	2,439,910	97,222	-	6,150,670	6,150,670	26,897,017		2,960,450	9,111,120	88,562,517
2053	-	2,944,472	-	-	2,944,472	3,613,538	2,439,910	86,284	-	6,139,732	7,013,804	33,910,821		3,039,664	10,050,784	98,648,147
Totals	\$ 36,617,569	\$ 110,990,598	\$ 1,670,000	\$ -	\$ 149,278,167	\$ 3,613,538	\$ -	(Note 1)	(Note 2)	(Note 3)	2,004	\$ 0		\$ -	\$ 0	\$ 0

Note 1: Base Line DS Budget equal to Debt Service in FY 2024. Assumed to remain level in future years.
Note 2: Reallocated County Appropriation to Schools equal to reduction of required County Appropriation for School Debt Service and Capital.
Note 3: DSS Reimbursement linked to the future DSS Bunker financing estimated to occur in FY 2032. Assumes the County will be reimbursed for DSS (lease payments).
Note 4: Value of a penny in FY 2024 equal to \$0.01, per the FY 2024 Budget. Value of a penny in FY 2025 calculated using the estimated assessed value of \$7,523,967,511 and a collection rate of 98.54%. Assumed to grow at 2.50% in future years.

- With an equivalent tax impact equal to 2 pennies, from FY 2025 – FY 2033 the County could cash fund an additional \$9,942,515 of projects or an additional \$16.2 million of debt (assuming \$3.23 million issuances every other year beginning in FY 2025, a 5% interest rate and a 20-year level principal amortization).

Potential Next Steps



1. Board of County Commissioners (“BOCC”) provides feedback on Key Items for Consideration and Overall CIP.
2. CIP and Funding Analysis revised based on BOCC feedback.
3. Public Hearing on CIP and Funding Plan (*March 4th and March 18th*)
4. BOCC considers formal adoption of CIP.
5. Implement the Adopted CIP and Funding Plan as part of the FY 2025 Budget.
 - Establish Additional Resources and Capital Reserves.
 - Execute the Northern Granville Senior Center Financing.



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Version 01/01/2024 TS | MB | TC



Granville County

104 Belle Street
Oxford, NC 27565
(919) 693-5240

To: Board of Commissioners
From: Debra Weary
Department: Administration
Date: February 19, 2024
Title: **Granville Health System and EMS Update**

PURPOSE:

Adam McConnell, Chief Executive Officer, and Jonathan Pernell, Emergency Medical Services Director, will provide an update on Granville Health System and EMS (Emergency Medical Services).

ACTION TAKEN:



Granville County

104 Belle Street
Oxford, NC 27565
(919) 693-5240

To: Board of Commissioners
From: Debra Weary
Department: Administration
Date: February 19, 2024
Title: **Legislative Update**

PURPOSE:

Amber Harris, NCACC (North Carolina Association of County Commissioners) Director of Government Relations, will provide a legislative update.

ATTACHMENTS:

Legislative Goals Flowchart
Legislative Goals Handbook

ACTION TAKEN:



NCACC Legislative Agenda 2023-2024 Biennium

Top Priority Goals

- Seek legislation, funding, and other efforts to expand digital infrastructure/broadband capability to the unserved and under-served areas and residents of the state.
- Seek additional revenue sources to address statewide public school and community college capital needs and ensure methods used to distribute school capital funding considers the needs of both low-wealth and growing counties. Revisions to the Needs-Based Public School Capital Fund that will allow for more access to counties and allow for faster school construction to include allowing projects that have not previously been awarded a grant to commence and remain eligible for future grant application periods.
- Support expansion of Medicaid as well as related funding and operational flexibility for counties to expand county workforce and necessary infrastructure.

Legislative Priorities

Environment

- Seek legislation to provide additional resources for preventative storm damage maintenance, such as stream clearing, and increase recurring funding to the state's Coastal Storm Damage Mitigation Fund.
- Seek legislation for clean water funds throughout the state and to hold chemical manufacturers producing emerging contaminants such as PFOA, PFOS, and other PFAS chemicals, and coal ash producers financially responsible for cleanup and mitigation of pollutants.

General Government

- Seek legislation to grow North Carolina's statewide economy through state investments, including technical assistance, public infrastructure funding, increased competitive incentives, state economic development grant programs and coordinated efforts with county economic development services.

Health and Human Services

- Seek additional funding and preserve block grant allocations to increase access to high quality childcare, early childhood education, child welfare services, adult protective services and guardianship, including:
 - Women's and Children's Health Services Block Grant funding to local health departments for critical services like maternal health, child health and women's health services to address unfavorable infant mortality rates;
 - Home & Community Care Block Grant; Senior Center General Purpose Funds; Social Services and Human Services Block Grants; TANF; and emergency childcare funding to ensure the safety and stability of our childcare system.
- Seek legislation that restores State Funding of Accreditation of Local Health Departments.

Justice and Public Safety

- Seek legislation to increase the amount paid to county jails by the state to the full cost reimbursement for housing sentenced inmates.

Tax and Finance

- Seek legislation that preserves existing local revenue by providing just compensation to counties for property acquired by the state and removed from the ad valorem tax base.
- Seek legislation which will repeal NCGS 105-275(45) which mandates that counties must exclude eighty percent (80%) of the appraised value of a solar energy electric system from property taxation. If repeal of NCGS 105-275(45) is not feasible, then seek legislation which will require that the State of North Carolina provide funding to any county which is forced to lose tax revenue due to NCGS 105-275(45) in an amount equal to the lost tax revenue to said county.
- Seek legislation allowing counties to include specific language on the sales tax referendum ballot designating how the proposed proceeds will be spent and to spend the proceeds of any newly enacted article 43 transit tax for all types of transportation expenditures.
- Seek legislation to give counties flexibility with use of occupancy taxes.



NCACC Legislative Agenda 2023-2024 Biennium

Additional County Advocacy Goals

Agriculture

- Support efforts to change grants and loan award criteria to more closely match the USDA Rural Development aid requirements.
- Support legislation to protect farming operations from frivolous nuisance lawsuits.
- Support regulations and economic policies that promote small family farms.

Environment

- Support funding for a comprehensive approach to mitigate harmful and invasive species.
- Support additional funding to assist local governments in managing recycling and solid waste including: scrap tires, manufactured homes, and electronics.
- Support legislation amending NCGS §90A-53 to shorten the work experience in the field of environmental health practice necessary to receive a certificate as a Registered Environmental Health Specialists from two years to one year.

General Government

- Support increased state funding and additional funding streams for existing and new transportation construction and maintenance needs (including roads, rails, and multi-modal transportation, secondary roads and litter pickup), and support legislation to ensure that the Strategic Transportation Investments (STI) funding formula recognizes that one size does not fit all and that projects in both rural and urban areas are prioritized and funded.
- Support legislation allowing public bodies to provide emergency meeting notices by electronic means in addition to notice through newspaper with general circulation within the county.
- Support legislation allowing counties flexibility in holding remote board meetings, allowing contemporaneous, virtual public hearings, in order to expeditiously conduct county business during locally declared emergencies.

Health and Human Services

- Support expansion of Medicaid as well as related funding and operational flexibility for counties to expand county workforce and necessary infrastructure.
- Support Medicaid reimbursement for Community Paramedic services and transport services to mental health and substance abuse facilities.
- Support legislation to increase the number of state funded county Veteran Services Officers to at least one per county.
- Support legislation for hold harmless provisions and staggered payment plans to control/cap the liability to counties under the Medicaid and NCHC overpayment recoupment plan, which holds counties financially responsible for the erroneous issuance of Medicaid benefits and Medicaid claim payments resulting when the county DSS takes any action that requires payment of Medicaid claims for an ineligible individual.
- Support legislation to expand the Good Samaritan protection of covered offenses in NCGS §90-96.2(c3) to include all opioid and drug offenses to encourage reporting of drug overdoses and reduce overdose deaths and work to create required treatment options for overdose victims covered by limited immunity.
- Support legislation that promotes opioid and other substance use prevention, intervention, harm reduction, treatment and recovery initiatives.

Justice and Public Safety

- Support legislation that promotes recruitment and retention of both first responders and detention officers in jails, including but not limited to workforce development, pay scale adjustments and/ or studies, and appropriate levels of training and certification standards for these increasingly hard to staff positions.
- Support legislation to streamline and expedite the state response to emergency recovery.
- Support legislation treating all misdemeanor charges uniformly by removing statutorily imposed compliance defenses to local ordinance violations.
- Support efforts to provide greater flexibility to local governments in expenditures of 911 surcharge funds and ensure adequate funding for next-gen technology.



NCACC Legislative Agenda 2023-2024 Biennium

Additional County Advocacy Goals (Continued)

Justice and Public Safety (Continued)

- Support legislation to restore state funding to cover the cost of facilities and utilities for state justice employees who manage and operate state probation and parole juvenile services, and provide funding for public defender offices in county-owned or leased facilities.

Public Education

- Support legislation to provide exceptions to the K-3 class size mandate including but not limited to lack of school facility space and availability of qualified teachers.
- Support legislation that promotes education attainment and career and college readiness by increasing funding for apprenticeship and internship programs, trade certification, and workforce development programs, as well as increased student support services in public schools with a focus on dropout prevention and an increase in the dropout age.
- Support increased funding to aid counties in implementing school security measures.
- Support school calendar policy that promotes optimal student outcomes and best meets the needs of local communities.
- Support funding to provide all public school students with an excellent education, including investments to assist communities in eliminating achievement disparities including:
 - Expanding teaching assistant allotments to fund assistants in all K-3 classrooms.
 - Provide full state funding for state mandated exceptional student services.

Federal Goals

- Support additional flexibility and an extension in the deadline for spending American Rescue Plan (ARP) State and Local Fiscal Recovery Funds (SLFRF).
- Support efforts to promote food system resiliency, such as ways to strengthen North Carolina's Food System and increase access to affordable, healthy food options.
- Support increased funding for disaster preparation, assistance and mitigation; legislation or policy changes that expedite and expand county use of federal disaster assistance funds; legislation or policy changes to streamline and expedite the FEMA individual assistance process; and legislation to review and update flood maps more frequently in counties experiencing high rates of population growth and counties prone to flooding.
- Support funding for behavioral health programs and services to address the opioid and substance abuse epidemic and support flexibility for counties to use funds for prevention and recovery.
- Support funding and legislation to expand high-speed broadband access.
- Support measures to reduce the number of people with mental illness in county jails and legislation that would allow individuals in custody to continue receiving Medicaid and other federal health benefits until they are convicted, sentenced, and incarcerated.
- Support funds for health, human and economic services programs including Temporary Assistance for Needy Families, Food and Nutrition Services and federal block grants.
- Support increased funding and flexibility in services for older Americans and veterans.
- Support additional funding for Payment In Lieu of Taxes (PILT), agricultural, conservation, workforce, economic development, and Infrastructure programs that help counties meet public needs.
- Support strong regulations and enforcement along with funding assistance or reimbursement to state and local governments when a federal agency, such as the EPA, regulates emerging contaminants and other discharges into drinking water sources.
- Oppose unfunded mandates and changes in eligibility for federal programs that shift costs to counties.
- Reauthorize the Workforce Innovation and Opportunity Act (WIOA) and increase funding for Title I programs.

NCACC Legislative Goals Process



Every two years, in the months preceding the long session of the NC General Assembly, NCACC begins a grassroots process to develop our Association's legislative goals. NCACC's Board of Directors approved updates to the Legislative Goals Handbook at their January 2024 meeting. The process officially kicks off in May and presents an opportunity for all 100 counties to take part in setting the Association's legislative agenda. For more information on the NCACC Legislative Goals Process, visit www.ncacc.org/legislativegoals.

MAY

Goals Submission Process Kicks Off

The Association's goals-setting process begins with an effort to solicit proposals that members think should be part of the county legislative agenda for the upcoming legislative biennium.

JULY

Nominations Open for Steering Committee Appointments

Nominations for Steering Committees open in the summer, and appointments are made in early September. Members can be self-nominated or nominated by someone else. Steering Committee membership is done through a nomination process and ultimately appointed by the Association President. Membership is limited to county commissioners; county staff and affiliates can participate in steering committees as non-voting attendees.

SEPTEMBER

Steering Committees Review & Recommend Goal Proposals

The Steering Committees review of goal proposals is the first step in the legislative goals development process. Proposed goals are sorted according to subject matter by NCACC staff and referred to the appropriate Steering Committees for review.

OCTOBER

Legislative Goals Committee Reviews Recommended Goal Proposals

The Legislative Goals Committee (LGC) is a non-standing committee with county commissioners who are nominated and selected by the Association President. The LGC may, and is encouraged to, narrow the list of proposals.

At the end of October, the Board of Directors reviews and provides final approval to a package of goal proposals.

NOVEMBER

Legislative Goals Conference to Vote on Goal Proposals

Goals and policies approved at the Legislative Goals Conference are included in the official NCACC legislative agenda.

THANKSGIVING

Final Goals Package Published & Distributed

The official document containing the Association's core values, legislative goals, and guiding principles shall be mailed to all 100 counties and presented to each member of the North Carolina General Assembly, to the Governor, and to other executive branch leaders.

Please reach out to Amber Harris, NCACC's Director of Government Relations at amber.harris@ncacc.org with any questions.

Legislative Goals Handbook

Spring 2024



The NCACC Legislative Goals Process

Mission Statement

The Association’s Legislative Goals process is thoughtful, deliberative, inclusive, and fair. The investment of time and energy, and value of full discourse, strengthens our Association as we advocate for counties. The process is designed to create an informed grassroots organization and to build a cohesiveness of purpose within the organization that, in turn, grants a degree of credibility to the Association. All counties and all county officials are invited and encouraged to participate in the Legislative Goals process.

Contents

This handbook is intended to offer the reader an overview and guidance about the rules and processes used to develop the legislative agenda of the North Carolina Association of County Commissioners. Information is presented in a format that tracks the chronological course of action for the goals adoption process.

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Background & 2024-2025 Timeline

Every two years, in the months preceding a long session of the General Assembly, the North Carolina Association of County Commissioners engages in a process to determine the legislative goals it should pursue in the best interest of the counties. The process is thorough, deliberative, and time intensive. It is designed to allow for input from as many county commissioners, county officials and stakeholders as possible. By maximizing participation from so many of the organization's members, it is possible to reach agreement on goals that are important to all members of this diverse organization.

NCACC goals-setting process begins in May of each even-numbered year and consists of five stages. These stages are described in detail in this handbook.

Below is the timeline for the 2024 legislative goals process:

Legislative Goals Process Timeline	
When	What
May-September	Submission of county goal proposals
Mid-September	Review and voting of goal proposals and Guiding Principles by Steering Committees
October	Legislative Goals Committee reviews Steering Committee recommendations, approves Core Values and package of goals for Board of Directors Board of Directors finalizes package to be presented to full membership
November 14-15	Membership adopts goals at Legislative Goals Conference

Stage 1 — Seeking Goal Proposals

The Association's goals-setting process begins with an effort to solicit proposals that members think should be part of the county legislative agenda for the upcoming legislative biennium. The Association solicits proposals from county boards of commissioners. Suggested goals can be submitted by:

- Adopted resolutions from full boards,
- A letter from Board Chairs on behalf of the full boards,
- A letter from the president of an affiliate and related county organizations (which are groups of county officials/staff organized by function)

Affiliate Organizations include but are not limited to:

- Association of North Carolina Boards of Health
- N.C. Association of Assessing Officers
- N.C. Association of County Boards of Social Services
- N.C. Association of County Attorneys
- N.C. Association of County Clerks to the Board
- N.C. Association of County Directors of Social Services
- N.C. Government Finance Officers Association
- N.C. Association of Emergency Medical Services Administrators
- N.C. Association of Local Health Directors
- N.C. Association of Registers of Deeds
- N.C. Tax Collectors' Association

The Association casts a wide net to encourage inclusiveness and full membership participation. Discussion and action on proposed goals by full boards of commissioners is requested because this interaction contributes to the deliberative process and builds consensus.

Goal proposals must be submitted via the NCACC online form. Proposals should be in the form of a policy statement and include background information on the impetus of the proposal.

Stage 2 — Steering Committee Appointment Structure

NCACC's seven Steering Committees assist the Board of Directors in setting policy for the Association in the areas of Agriculture, Environment, General Government, Health and Human Services, Justice and Public Safety, Public Education, and Tax and Finance. Each year, the NCACC President appoints committee chairs to lead and represent each Steering Committee on the Board of Directors. The Steering Committees review guiding principles and legislative goals proposals from each of the respective subject areas set forth by the Association.

Steering Committee membership is done through a nomination process and ultimately appointed by the Association President. Membership is limited to county commissioners; county staff and affiliates can participate in steering committees as non-voting attendees.

Nominations for Steering Committees open in the summer and appointments are made in early September. Members can be self-nominated or nominated by someone else. The goal of this committee structure is to identify a group of dedicated county commissioners who are eager to become subject matter experts in a policy issue area and can strategically advise the Association on the development of the legislative agenda.

Stage 3 — Steering Committee Review

The Steering Committee review of guiding principles and goal proposals is the first step in the legislative goals development process. The Association has seven Steering Committees, organized by subject matter. These are permanent, standing committees.

The guiding principles are general declaration of ongoing positions that give guidance on broad policy objectives, such as “no mandates without funding.” These statements also guide the staff in dealing with unanticipated issues that arise in the legislative context or that affect the counties in other ways, as with proposed administrative rules and regulations or state agency policies. The Steering Committee will review these as the first step of the legislative goals process prior to reviewing specific goals proposals.

Proposed goals are sorted according to subject matter by NCACC staff and referred to the appropriate Steering Committees for review. Steering Committees may hear from county officials who submit goal proposals and may review staff research and analysis. The participation of county staff on Steering Committees provides professional expertise that can be critically important when Steering Committees deliberate. Prior to the meeting of Steering Committees, NCACC staff may consolidate similar proposals and put forth proposed language for consideration.

Though staff expertise is critical, particularly at this early stage, it is ultimately elected county commissioners who will decide the legislative goals package as the goals-setting process moves forward. The committees are empowered to develop their own suggested goals, as needed. Each committee submits its proposed goals to the Legislative Goals Committee.

During the goal-setting process the Steering Committee members are asked to make specific recommendations and take action on each submitted goal. Committee actions include:

- **Favorable** — A goal is approved to send to the Legislative Goals Committee for further discussion and consideration.
- **Amend** — The committee may revise or amend a proposal. Amendments and revisions shall be relevant to the originally proposed goal. The Chair shall decide any question of relevancy to the original goal.
- **Unfavorable** — The committee declines to send the goal forward.
- **Needs Further Study** — The committee has insufficient information to make an informed decision, and the goal will not move forward in legislative goals process.

Motions can be made by any county commissioner present and voting. Seconds are not required for motions. Only county commissioners present at the meeting may vote.

At the direction of the Chair, staff may be asked to propose alternate language to approved or proposed goals and bring them for consideration at the next step of the process.

Process for Motions

Motions must be approved by a two-thirds majority of members present. Only county commissioners present at the meeting may vote.

Should any motion receive two-thirds majority vote, the motion carries. Should a motion fail to receive two-thirds, the following process should be followed:

- Should a favorable motion fail to receive two-thirds majority vote, the goal will not move forward.
- An unfavorable motion only requires a simple majority to pass.
- Should an amendment motion fail to receive two-thirds, the original goal shall remain on the floor.
- Should a needs further study motion fail to receive two-thirds, the goal shall remain on the floor.

Stage 4 — Legislative Goals Committee

The Legislative Goals Committee is a non-standing committee. The committee membership is traditionally no more than 35 members. Members and the President may make nominations to the committee with final appointments made by the President. Members may nominate others or themselves.

The committee is newly appointed every two years and meets as needed. Members are selected to ensure balance with respect to political affiliation, county population, race, and gender to accurately reflect the diversity of Association membership. Two co-chairs, a Republican and a Democrat, are appointed by the NCACC President to lead the Legislative Goals Committee.

The members of the Legislative Goals Committee include:

- Legislative Goals Committee Chairs
- Steering Committee Chairs
- NCACC Board of Trustees Chair or their designee
- An elected commissioner from each of the Association's 18 districts
- Other members as appointed by the President.

The Legislative Goals Committee reviews the recommendations of the Steering Committees. Steering Committee chairs present their committees' recommendations and relay to the committee discussion regarding each proposal. The committee may also review research and analysis related to the proposals provided by NCACC staff. Goals presented to the Legislative Goals Committee will be considered individually.

The Legislative Goals Committee may and is encouraged to narrow the list of proposals. It also reconciles conflicts or duplication between Steering Committee recommendations. Possible motions for the committee:

- Favorable – A goal is approved to send to the Legislative Goals Committee for further discussion and consideration.
- Amend – The committee may revise or amend a proposal. Amendments and revisions shall be relevant to the originally proposed goal. The Chair shall decide any question of relevancy to the original goal.
- Unfavorable – The committee declines to send the goal forward.
- Needs Further Study – The committee has insufficient information to make an informed decision, and the goal will not move forward in the legislative goals process.

The proposals and guiding principles are then submitted to the Board of Directors for consideration. Goals forwarded to the Board of Directors must pass the voting thresholds outlined in this handbook.

Core Values Statement Review

The Legislative Goals Committee is also charged with reviewing the Association's core values statement. This statement provides fundamental policy guidance regarding the Association's advocacy efforts. The Legislative Goals Committee may review, evaluate, and make suggested changes to periodically update these core values to recognize changing advocacy environments. The committee shall include the core values statement along with its recommendations to the Board of Directors for inclusion in the goals package to be presented to the full membership.

Stage 5 — Board of Directors

As the Association's goals-setting process moves forward, the elected county commissioners become more involved in the decision-making process. The Board of Directors is almost exclusively elected commissioners, with the one exception of a non-voting county manager, and the NCACC Executive Director.

At its October meeting, the board reviews the recommendations of the Legislative Goals Committee. As is customary during earlier stages of the process, the board may hear presentations, review research and analysis, and add, delete, or amend proposals to the core values and guiding principles statements. The goals reviewed at the Board of Directors meeting will be presented en bloc by the Legislative Goals Committee Chairs, alternating by committee. Any board member may make a motion to pull a goal from the bloc to review individually. Motions do not require seconds. The remaining goals in a steering committee bloc will be considered together.

Possible motions:

- Favorable – A goal is approved to send to the Legislative Goals Committee for further discussion and consideration.
- Amend – The committee may revise or amend a proposal. Amendments and revisions shall be relevant to the originally proposed goal. The Chair shall decide any question of relevancy to the original goal.
- Unfavorable – The committee declines to send the goal forward.
- Needs further study – The committee has insufficient information to make an informed decision, and the goal will not move forward in the legislative goals process.

Goal proposals approved by the board must receive a two-thirds majority vote.

The board gives final approval to a package of goal proposals, Association core values, and guiding principles that are to be voted on by the full membership at the Legislative Goals Conference in November. This process provides individual county boards of commissioners' time and opportunity for a full review prior to the conference.

Stage 6 — Legislative Goals Conference

The final stage of the Association's Legislative Goals process is the Legislative Goals Conference, to which all Association members are invited. Historically, more than 85 counties have been represented. The goals conference is conducted according to rules designed to encourage member participation and consensus.

Goals Voting Process and Procedures

- *Prior to the Conference:*
 - NCACC staff coordinate with the President, the Legislative Goals Committee Chairs, and the parliamentarian to review the voting process and procedures.
 - Every member county appoints a voting delegate. A letter requesting notification of the county's voting delegate shall be sent from the Association to each county.
- *During the Conference:*
 - Voting delegates register to obtain appropriate voting credentials.
 - Every county in attendance has one vote. The voting delegate can be any county official, including non-elected officials, and a county may choose an alternate. No proxies are allowed.
 - Goals are presented individually by each Steering Committee subject category. Goals Committee Chairs present the goals to the membership. The Association President or presiding officer is responsible for action.
 - All motions will be ruled on by the Association President or presiding officer.
 - Seconds are not required.
 - The President of the North Carolina Association of County Commissioners will appoint a parliamentarian for the conference.
 - Two-thirds majority votes are required to approve or amend the proposed goals.
 - Following approval of the goal proposals, members will be asked to select five priority goals. These represent goal proposals that address the most critical need of counties.
 - Pursuant to Article VIII, Section Three of the NCACC Constitution, the latest edition of Robert's Rules of Order shall be the parliamentary authority on questions not covered by the Constitution or by this handbook.
- *Bringing New Proposals to the Floor*
 - Any voting delegate may submit a new goal proposal for consideration that has not previously been considered during the process. New goal submissions must be submitted by the stated deadline at the conference.
 - The Presiding Officer, in consultation with the Legislative Goals Co-Chairs, will determine eligibility of new goals for consideration.
 - Any proposal for eligible new goals to be considered may be brought to the floor with two-thirds vote.
 - All motions will be ruled on by the Association President or presiding officer.

Conclusion

All goals and policies approved at the Legislative Goals Conference are included in the official NCACC legislative agenda. The official document containing the Association's core values, legislative goals, and guiding principles shall be delivered to all 100 counties and presented to each member of the North Carolina General Assembly, to the Governor, and to other executive branch leaders.

Guidance Outside of Legislative Goals Process

Throughout the legislative biennium, new issues will arise that were not anticipated or considered during the Association's legislative goals process. The Association Steering Committees have the authority and responsibility to study new issues, to research and analyze the effect or implications of proposed legislation, and to make recommendations to the NCACC Board of Directors. Any such action is communicated on a regular basis to the Association members.

Upon recommendation of the Legislative Goals Committee Chairs, the committee may meet between the legislative long and short sessions to review goal progress and make suggestions to the board related to goal priorities, especially given an ever-changing legislative environment.



NCACC Legislative Goals Handbook

Spring 2024

[Click here](#) to learn more about NCACC's Legislative Goals and Reporting.



Granville County

104 Belle Street
Oxford, NC 27565
(919) 693-5240

To: Board of Commissioners
From: Debra Weary
Department: Administration
Date: February 19, 2024
Title: Dinner

PURPOSE:

Dinner and informal networking.

ACTION TAKEN:



Granville County Administration

104 Belle Street
Oxford, NC 27565
(919) 693-5240

To: Board of Commissioners
From: Debra Weary
Department: Administration
Date: February 19, 2024
Title: Update from Legislators

PURPOSE:

To hear updates from Legislators that represent Granville County.

- A. Representative Frank Sossamon
- B. Representative Matt Winslow
- C. Senator Mary Wills Bode

ACTION TAKEN:



Granville County Emergency Management

104 Belle Street
Oxford, NC 27565
(919) 693-5240

To: Board of Commissioners
From: Jason Reavis
Department: Emergency Management
Date: February 19, 2024
Title: Fire Department Grant Funding Update

PURPOSE:

The Granville County Fire Commission is bringing forward a recommendation to provide funds to match state grants for the 12 Volunteer Fire Departments.

BACKGROUND:

In a unanimous vote, the Granville County Fire Commission voted to provide the 12 Volunteer Fire Departments up to \$40,000 in funding to be utilized in the State 50/50 Fire Grant. This would allow each of the 12 Departments to be able to purchase up to \$80,000 in much-needed equipment. If awarded the maximum amount, the State will pay \$40,000 and the Department must pay \$40,000. If maximum amount is awarded to all 12 Volunteer Fire Departments the total cost will be \$480,000.00

FUNDING:

There is enough money remaining in the current fiscal year fire budget as well using fire tax fund balance if maximum amount is awarded to all 12 volunteer Fire Departments.

RECOMMENDATION:

The Granville County Fire Commission recommends providing each of the 12 Volunteer Departments up to \$40,000 in funding if awarded the State 50/50 Fire Grant.

ACTION TAKEN:



Granville County Administration

104 Belle Street
Oxford, NC 27565
(919) 693-5240

To: Board of Commissioners
From: Debra Weary
Department: Administration
Date: February 19, 2024
Title: Update from Municipalities

PURPOSE:

To hear updates from Municipalities

- A. Creedmoor Mayor Bobby Wheeler
- B. Stem Mayor Casey Dover
- C. Stovall Mayor Mike Williford
- D. Butner Mayor Linda Jordon
- E. Oxford Mayor Guillermo Nurse

ATTACHMENTS:

Creedmoor Presentation
Stem Presentation
Butner Presentation

ACTION TAKEN:

City of Creedmoor

Population: 5,043

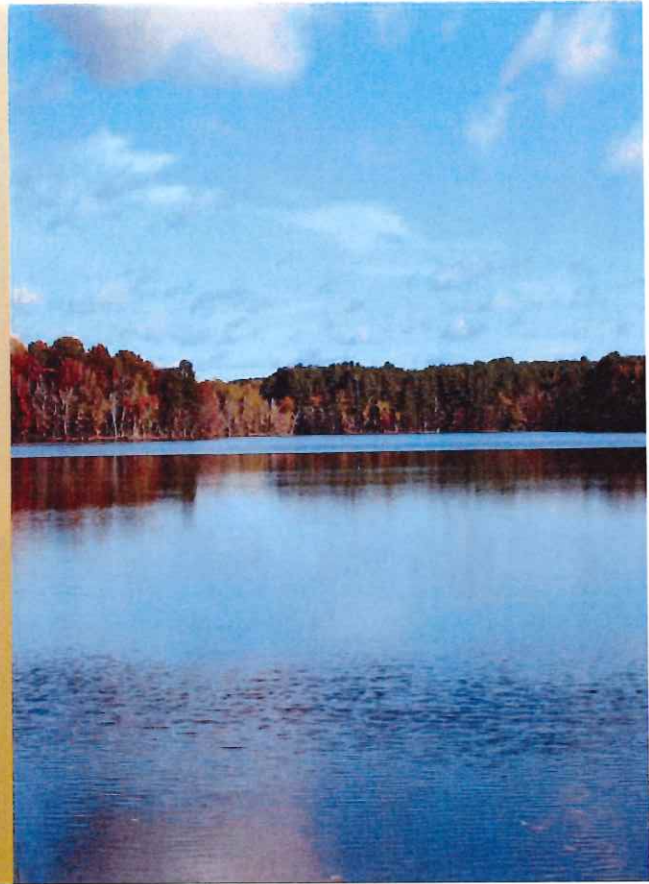


City of Creedmoor Board of Commissioners



Projects Completed FY 2023-24

- Purchased 2 LED Message Boards
- Completed R5707-L Project with NCDOT
- Disposed of 109 Park Avenue Surplus Property
- Disposed of Hester Road Surplus Property



- Completion of BC Roberts Multipurpose Field Renovations (irrigation system, new turf grass, safety fencing, signage for soccer, and installation of an Event and Sports Plaza for basketball, pickleball, etc.
- Partnered with NC-DOT and CVFD on Elm and West Lyons Street Repair Project
- Installed new Harris Park Signage in Pecan Hill Neighborhood

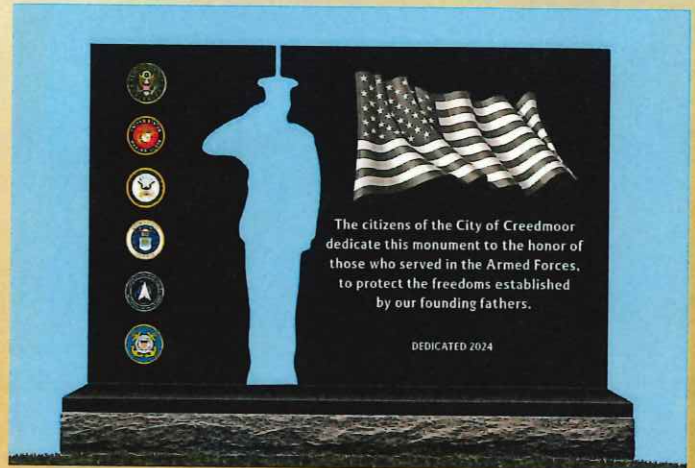




- Partnered with NCDOT and GCPS on traffic management following Hawley Middle School relocation



- Designation of Veterans Memorial Plaza, purchase of Veterans Memorial, Hometown Hero Banners, and Veterans Bricks
- Creedmoor Veterans Organization conducting fundraising efforts for Hometown Hero Banners, Veterans Bricks and donations



- Received \$250,000 State Grant from NC Legislature for City Hall Renovation Project
- Ferbow Street Utility Relocation [begins March, 2024]
- Reviewed Site Plan for SGWASA's New Joe Peed Road Lift Station (5 million future GPD capacity)
- Creedmoor Float for elected City officials and staff



Current Projects FY 2024-25



- City/County shared grant writer partnership
- Storm Water Fee Rate Study by Raftelis
- 5-Year Capital Improvement Plan 2025-2029
- Wayfinding Signs for key locations in Creedmoor
- Evaluation of Hawley School Annex for Athletic Complex
- Exploring TRLC Greenway from NC 56 to Brassfield Road
- Public Parking lot with handicap accessible stalls on Main Street between Masonic Lodge and 5-W's property
- Increased maintenance of public parking lot on Elm, Masonic & Sanderford streets
- Façade Improvement Program for "Sunnyside on Main"



Growth in Southern Granville County

- | | | |
|---------------------|-----------------------|---------------------------------------|
| • Brame's Crossing | 170 Residential Units | - Full Approval to proceed |
| • Creedmoor Village | 700 Residential Units | - Conditional zoning approval |
| • Yorkshire | 500 Residential Units | - LGI Rezoning request from AG to SFR |
| • Marry Lane | 800 Residential Units | - Pending (Grander Development) |



Long Range Opportunities

- Small Businesses are the heart of downtown
- They draw people from different age groups and socio-economic backgrounds

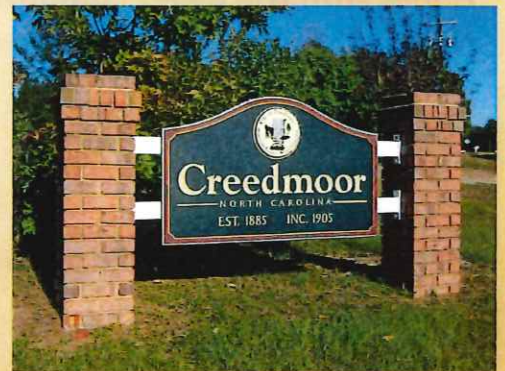
Priorities for Downtown

- Supporting existing businesses
- Managing and Creating more public parking – Main and Elm Streets
- Creating more office space
- Creating more space for retail and restaurants
- Creating more housing
- More cultural events and programming
- Preservation of existing buildings



Downtown Revitalization/Creedmoor 2040 Plan

- Support the small-town downtown character
- Build a gathering space for public events, festivals, etc.
- Invest in consistent streetscape character for Main Street
- Improvement to gateways into downtown
- Relocation of utilities to back of buildings
- Incentivize new construction, modernization or adaptive reuse of buildings



City Hosted and Partnered Events

- MLK Unity Breakfast
- Easter Egg Hunt at Lake Rogers
- Fireworks at Lake Holt
- Creedmoor Music Festival – September 21, 2024
- Alive After Five
- National Night Out @ SGHS – October 1, 2024
- Fireman's Day Parade & Fundraiser for CVFD
- Main Street Trick or Treating
- Veterans Day Breakfast – November 11, 2024
- Christmas Tree Lighting
- Christmas Parade



Creedmoor PD held 69 Community Outreach Events in 2023-24

Along with the usual CommUNITY Cookouts, Coffee with a Cop, Medicine Drops, National Night Out and Shop with a Cop, new events this year included:

- Autism Awareness Vehicles
- Pops with a Cop
- Back to School Events
- CommUNITY Bingo with Seniors
- Faith & Blue
- Thanksgiving Meals
- Cookies with a Cop
- Santa Tree for Seniors



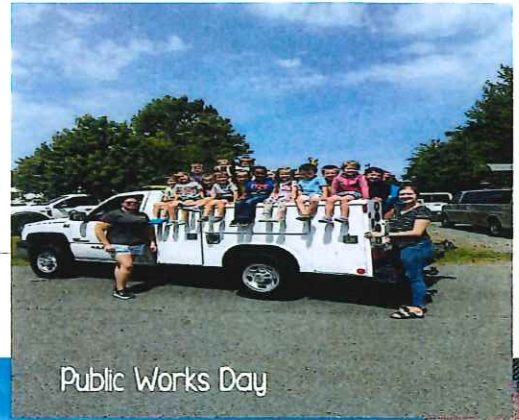
The CPD are also excited to announce the return of the CommUNITY Police Academy in the Spring of 2024



Autism Awareness



Coffee with a Cop



Public Works Day



Santa for Seniors



Thank you!



Town of Stem

2023 Recap and 2024 Preview

1

Partnership with
the Stem Ruritan
Club for successful
Easter Egg Hunt
and Holiday Parade



2

Completed Property Acquisitions in Downtown Stem

- Process was kicked off in 2017
- First acquisition was the Locklear Property next to the Stem Dollar General
- Site was prepped for construction in 2019.
- In 2022 the Town acquired the brick house next to Town Hall as well as the house behind it.
- The White House was torn down and the site was prepped.
- In 2023; the Town completed the acquisition of property downtown by purchasing the last parcel remaining in adjacent to the Town owned property. Additionally, the Town purchased a small parcel across Old NC 75 from its properties.

3

Downtown Revitalization Group

In 2023 the Town partnered with the NC Department of Commerce and a citizen workgroup to create a plan for the revitalization of Stem's downtown. Public participation has been robust and the final plan is expected in March 2024.

4

Housing/ Growth

- Stem currently has approximately 350 rooftops in its corporate limits.
- Several housing projects were either approved or re-started in 2023.
- Mangum Farms Phase 2 will have 146 new homes and is breaking ground in the next month.
- 75 West will have 107 homes and is clearing land and developing plats.
- Kennedy's Crossing has restarted and will add 38 new homes.
- 291 new home total that will nearly double Stem's population over the next few years, after already doubling since 2010.

5

Mangum Farms Paving Project

The town spent \$220,000 to repave the roads in the Mangum Farms Subdivision. Much of this work is to correct shoddy work done by the initial developer. This subdivision was approved prior to Stem having control of its zoning.



6

2023 Jack Day Community Park Enhancements



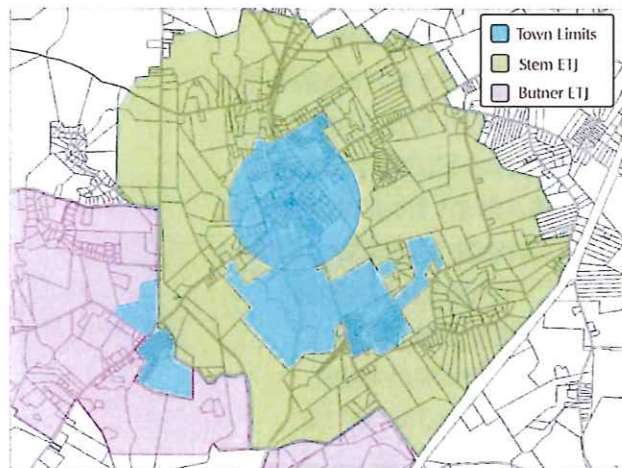
- 4 New pieces of playground equipment
- 20,000 Lbs of rubberized mulch!
- Very active park that is a gem in our community!



7

ETJ Project

- In early 2023, Stem hired a consultant through the Kerr-Tar Council of Governments to assist with an application to the County to establish an Extra-Territorial Jurisdiction.
- The public fundamentally misunderstood Stem's motivations for the request.
- The public also believe erroneously that Stem was trying to annex land outside the town limits, that the Board was pro-development and that the Board has the power to stop development if it wanted to.
- The County ultimately voted against the ETJ.
- Negotiations towards an inter-local agreement have stalled.
- Stem remains threatened by development on all sides.



8

2024 Preview

9

Modernize Town Operations

- Upgrade to Electronic Banking/ACH Payment System
- Implementing a P-Card program for the town.
- Improved Financial Controls
- Establish Job Descriptions for all Town Employees
- Code of Ethics for Board
- Improved Filing Systems
- Separate Ordinances and Resolutions from minutes
- Outsource Ordinance review and update.

10

New Town Employees

- New zoning administrator hired in 3rd quarter 2023.
- Expect to hire temporary clerk in 1st Quarter 2024.
- Exploring hiring of a part-time manager or Town administrator.
- Plans to open town hall to the public for at least a few hours per week in 2nd Quarter 2024

11

Increased Transparency for the Public

- Improvements to Website platform to make it easier to maintain
- Options for email/SMS notifications to users
- Improve website content and increase frequency of updates
- Begin streaming meetings

12

Potential Town Hall

The Town hopes to have a site selected and a feasibility study completed by the end of 2024



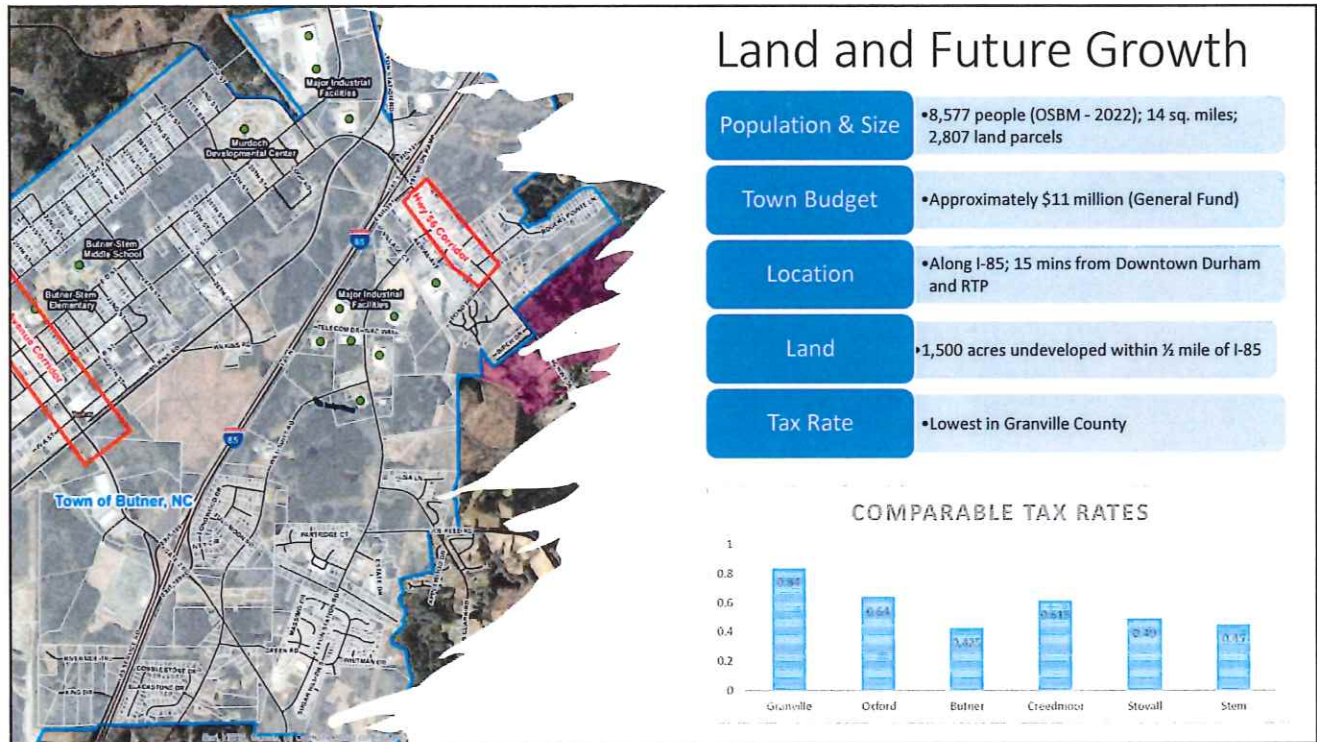
Butner, NC
A Small Town on the Move

1

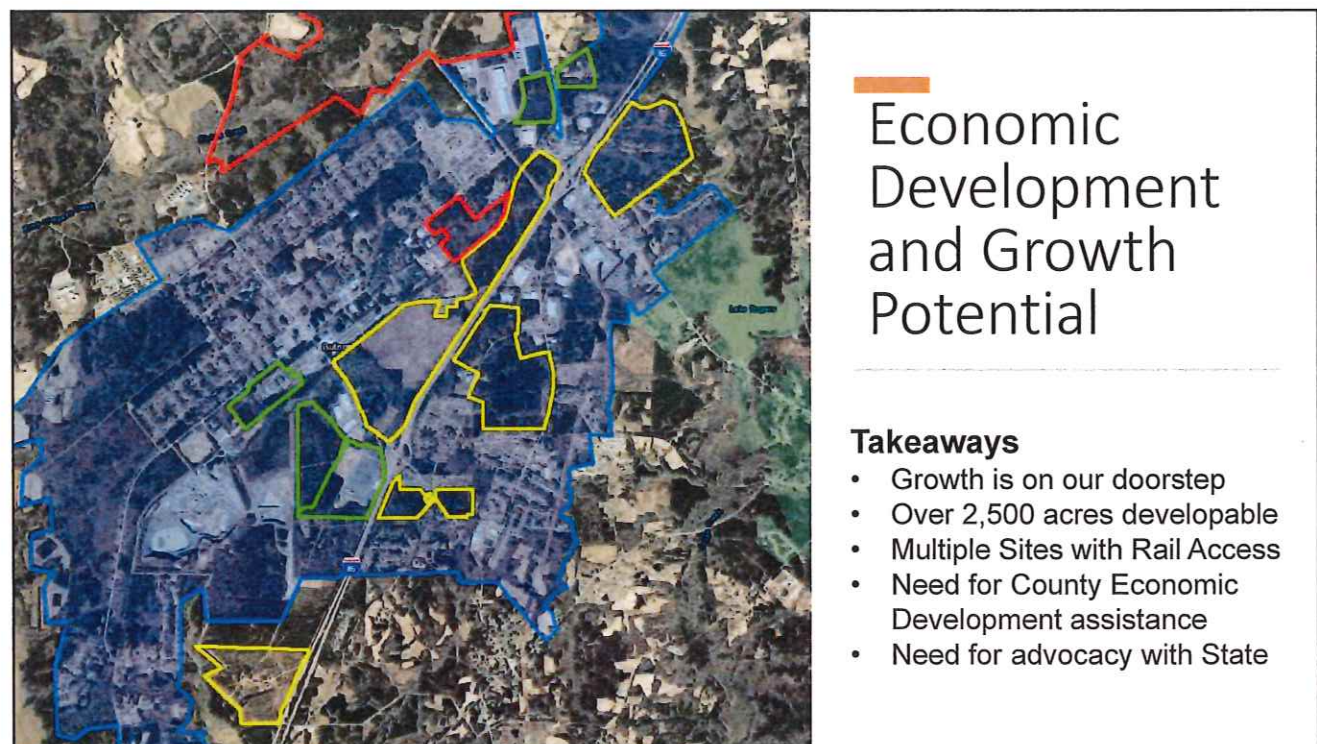


Governing Body

2



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Dream Mega Site

5



Business Growth

Cookout Restaurant

- 2538 E. Lyon Station Road
- Zoning under review; former bank building to be demolished; Possible construction in 2024

Altec Expansion

- Parking lot expansion under review
- Major building expansion on horizon

SGWASA Lift Stations

- Two new lift stations in Butner under review – project is part of major sewer capacity expansion for 2025-2028

Stream RV Expansion

- Zoning permit approved – will need County permit before construction

6



Residential Growth

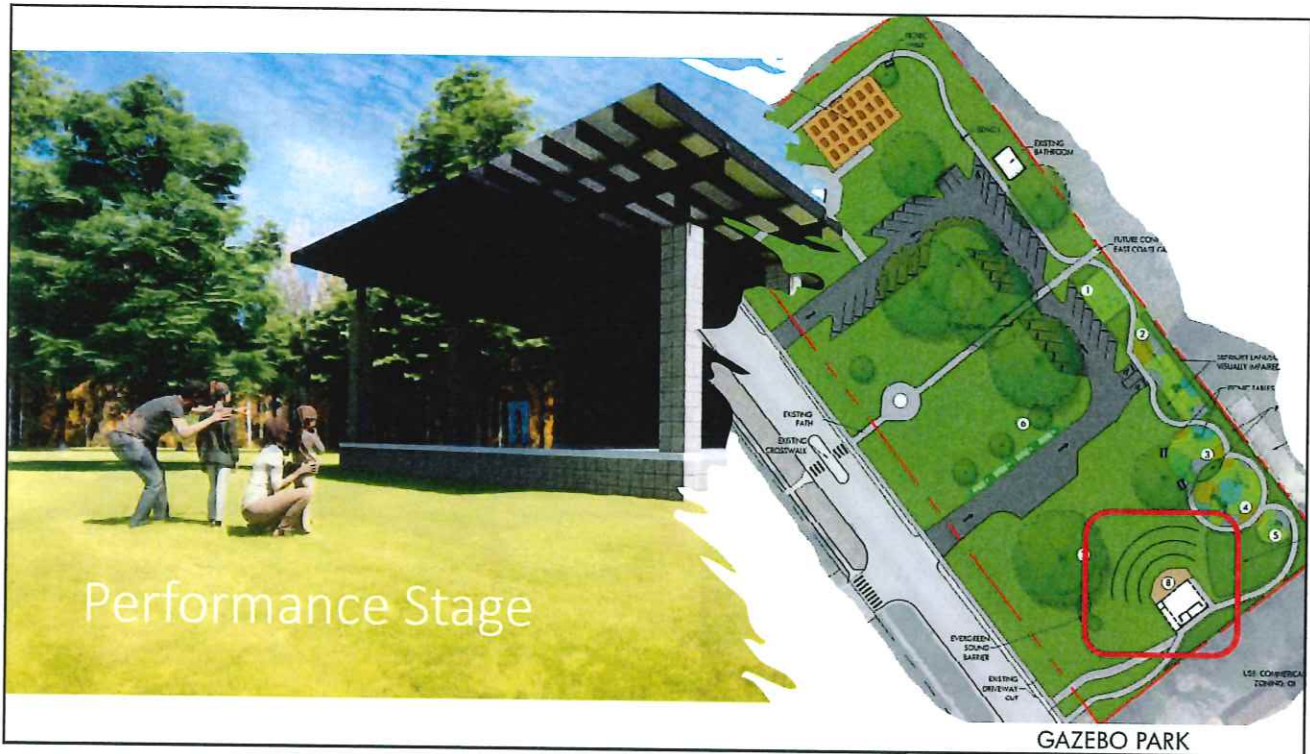
Takeaways

- Meritage Subdivision
- Several others on eastern side of I-85 waiting on Sewer

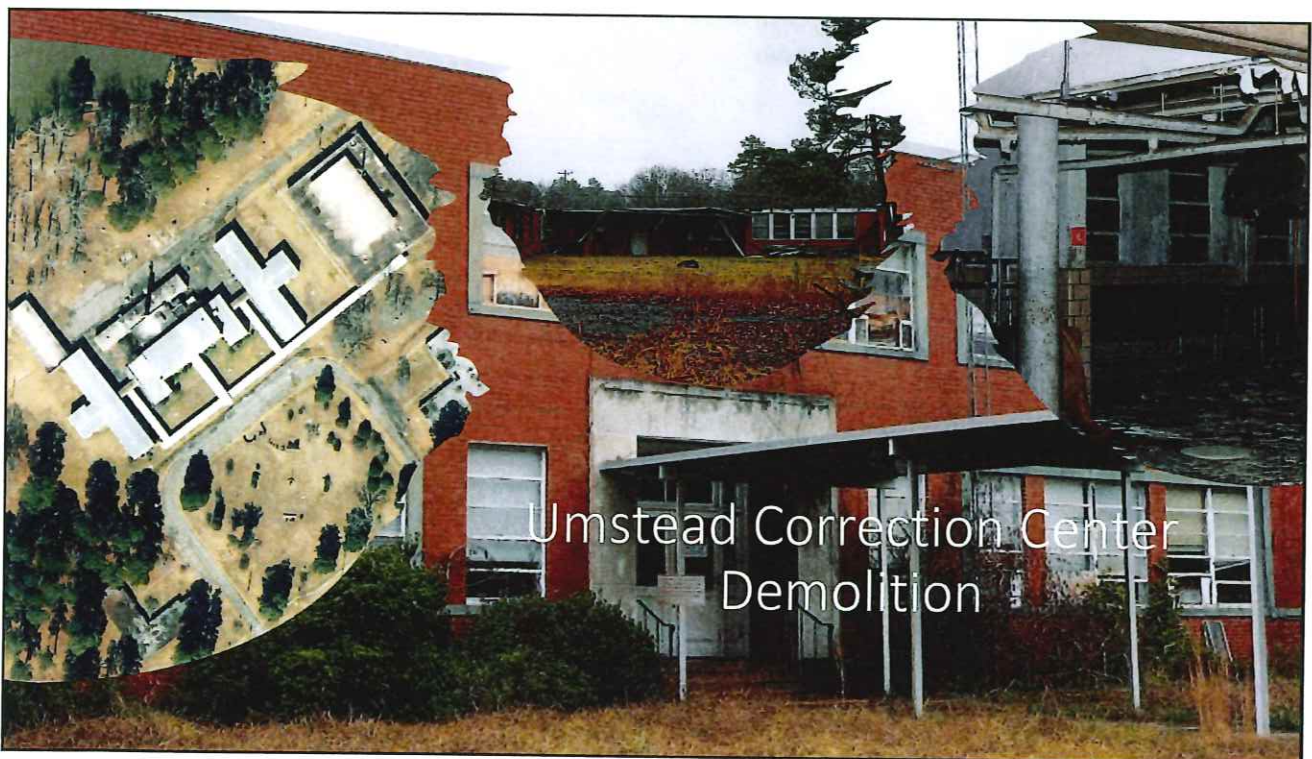
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Town Projects/Initiatives

8



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10



Sidewalk Construction

C STREET TYPICAL SECTION



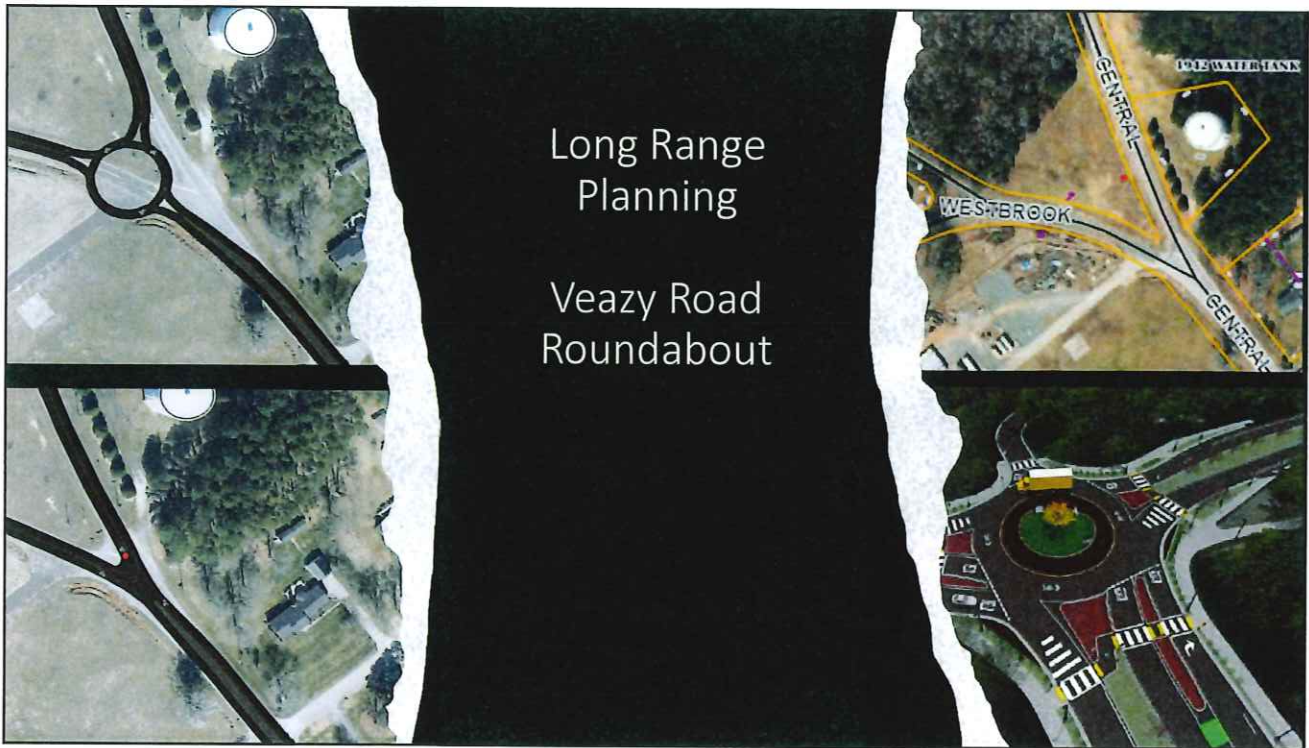
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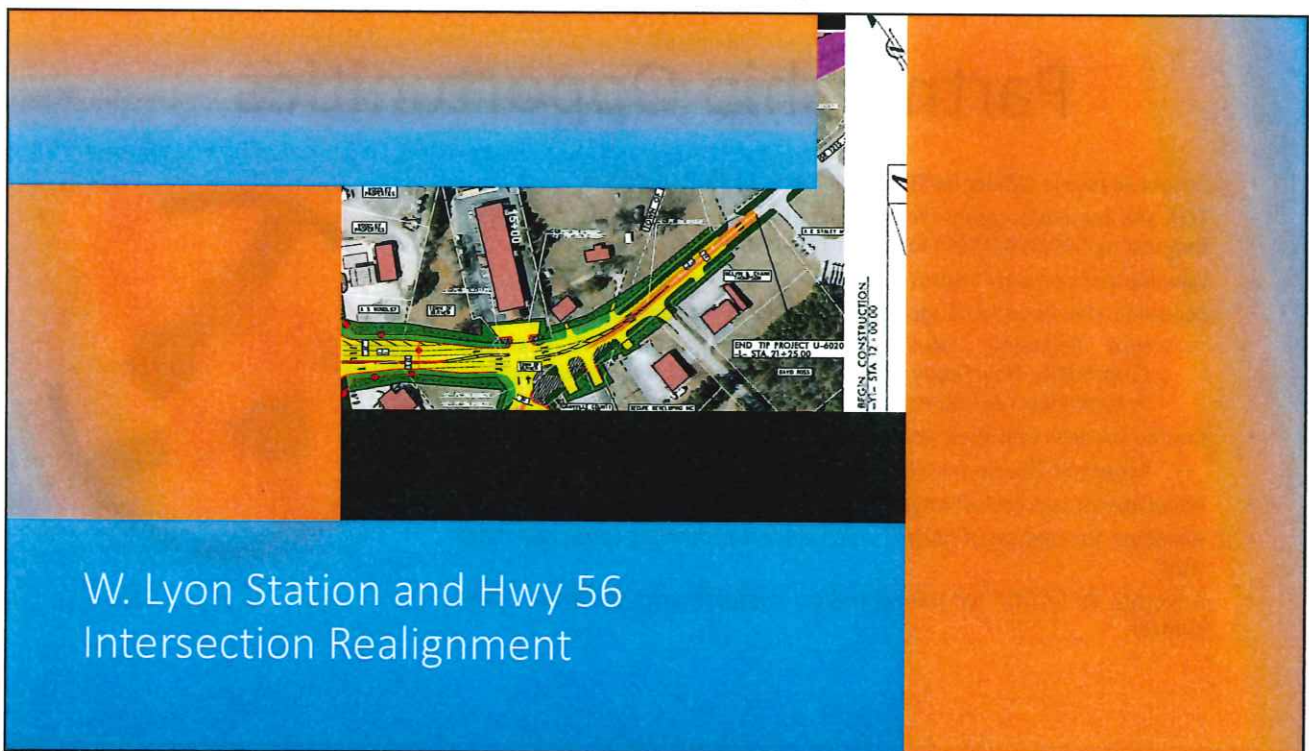
Long Range Planning

Transportation Corridor Study

12



13



14



Building Community with Local Events

15

Partnership Opportunities

- School Resource Officer for Granville Public Schools in Butner
- TDA and recreation grants for performance stage and shade structures; Requesting \$10,000 (FY25) for picnic tables at Athletic Park
- Development process improvements (County, Town and SGWASA)
- Economic Development Support for Southern Granville County
 - Hire Economic Development Director; Fund NC Railroad Commodity Flow Study for County, Funding for retail study, partner to fund Placer.AI technology
- County services to Butner and Southern Granville
 - Economic Developer, Community Center, Others
- Advocate for successful completion of SGWASA Sewer upgrades
- Advocate for release of State's underutilized properties (potential mega site)
- Advocate to NCDOT for transportation improvements and better litter control



16

Thank you for the Opportunity!



Questions?



Granville County Administration

104 Belle Street
Oxford, NC 27565
(919) 693-5240

To: Board of Commissioners
From: Debra Weary
Department: Administration
Date: February 19, 2024
Title: Recess

PURPOSE:

Recess

BACKGROUND:

The Board will reconvene on Friday, February 23, 2024 at 9:00 a.m. at the Granville Convention & Expo Center.

ACTION TAKEN: